

**UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF TEXAS
SAN ANTONIO DIVISION**

LA UNIÓN DEL PUEBLO ENTERO, *et al.*,
Plaintiffs,

v.

GREGORY W. ABBOTT, *et al.*,
Defendants.

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Consolidated Case No. 5:21-cv-844-XR

**Documents Produced with State Defendants' Initial Disclosures
November 5, 2021**

Copy Filed with the Court November 15, 2021 (ECF 112)

**Senate Bill 1
Legislative Session: 87
Second Special Session**

Part VI

Date: November 15, 2021

Respectfully submitted.

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CERTIFICATE OF SERVICE

I certify that a true and accurate copy of the foregoing document was filed electronically (via CM/ECF) on November 15, 2021, and that all counsel of record were served by CM/ECF.

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SENATE VERSION

ARTICLE 5. ASSISTANCE OF VOTERS

SECTION 5.01. Section 64.009, Election Code, is amended by amending Subsection (b) and adding Subsections (e), (f), (f-1), (g), and (h) to read as follows:

(b) The regular voting procedures, except those in Subchapter B, may be modified by the election officer to the extent necessary to conduct voting under this section.

(e) Except as provided by Section 33.057, a poll watcher is entitled to observe any activity conducted under this section.

(f) A person who simultaneously assists **three** or more voters voting under this section by providing the voters with transportation to the polling place must complete and sign a form, provided by an election officer, that contains the person's name and address and whether the person is providing assistance solely under this section or under both this section and Subchapter B.

(f-1) Subsection (f) does not apply if the person is related to each voter within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code.

(g) A form completed under Subsection (f) shall be delivered to the secretary of state as soon as practicable. The secretary shall retain a form delivered under this section for the period for preserving the precinct election records and

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ARTICLE 6. Same heading as Senate version.

SECTION 6. . Section 64.009, Election Code, is amended by amending Subsection (b) and adding Subsections (e), (f), (f-1), (g), and (h) to read as follows: [FA55(4)]

(b) Same as Senate version. [FA55(4)]

(e) Same as Senate version. [FA55(4)]

(f) A person who simultaneously assists **seven** or more voters voting under this section by providing the voters with transportation to the polling place must complete and sign a form, provided by an election officer, that contains the person's name and address and whether the person is providing assistance solely under this section or under both this section and Subchapter B. [FA55(4)]

(f-1) Same as Senate version. [FA55(4)]

(g) Same as Senate version. [FA55(4)]

CONFERENCE

ARTICLE 6. Same heading as Senate version.

SECTION 6.01. Same as House version.

(b) Same as Senate version.

(e) Same as Senate version.

(f) Same as House version.

(f-1) Same as Senate version.

(g) Same as Senate version.

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shall make the form available to the attorney general for inspection upon request.

(h) The secretary of state shall prescribe the form described by Subsection (f).

SECTION 5.02. Section 64.031, Election Code, is amended.

SECTION 5.03. Subchapter B, Chapter 64, Election Code, is amended.

SECTION 5.04. Section 64.034, Election Code, is amended to read as follows:

Sec. 64.034. OATH. A person, other than an election officer, selected to provide assistance to a voter must take the following oath, administered by an election officer at the polling place, before providing assistance:

"I swear (or affirm) under penalty of perjury that the voter I am assisting represented to me they are eligible to receive assistance; I will not suggest, by word, sign, or gesture, how the voter should vote; ~~[I will confine my assistance to answering the voter's questions, to stating propositions on the ballot, and to naming candidates and, if listed, their political parties;]~~

I will prepare the voter's ballot as the voter directs; I did not encourage, pressure, or coerce the voter into choosing me to provide assistance; ~~[and]~~ I am not the voter's employer, an agent of the voter's employer, or an officer or agent of a labor union to which the voter belongs; I will not communicate information about how the voter has voted to another person; and I understand that if assistance is provided to a voter who

(h) Same as Senate version. [FA55(4)]

SECTION 6.01. Same as Senate version.

SECTION 6.02. Same as Senate version.

SECTION 6.03. Section 64.034, Election Code, is amended to read as follows:

Sec. 64.034. OATH. A person, other than an election officer, selected to provide assistance to a voter must take the following oath, administered by an election officer at the polling place, before providing assistance:

"I swear (or affirm) under penalty of perjury that the voter I am assisting represented to me they are eligible to receive assistance; I will not suggest, by word, sign, or gesture, how the voter should vote; **I will confine my assistance to reading the ballot to the voter, directing the voter to read the ballot, marking the voter's ballot, or directing the voter to mark the ballot;** ~~[answering the voter's questions, to stating propositions on the ballot, and to naming candidates and, if listed, their political parties;]~~ I will prepare the voter's ballot as the voter directs; I did not pressure or coerce the voter into choosing me to provide assistance; ~~[and]~~ I am not the voter's employer, an agent of the voter's employer, or an officer or agent of a labor union to which the voter belongs; I will not communicate information about how the voter has voted to another person; and I understand that if assistance is

(h) Same as Senate version.

SECTION 6.02. Same as Senate version.

SECTION 6.03. Same as Senate version.

SECTION 6.04. Same as House version.

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is not eligible for assistance, the voter's ballot may not be counted."

SECTION 5.05. Sections 86.010(e), (h), and (i), Election Code, are amended to read as follows:

(e) A person who assists a voter to prepare a ballot to be voted by mail shall enter on the official carrier envelope of the voter:

(1) the person's signature, printed name, and residence address;

(2) the relationship of the person providing the assistance to the voter; and

(3) whether the person received or accepted any form of compensation or other benefit from a candidate, campaign, or political committee in exchange for providing assistance ~~[on the official carrier envelope of the voter].~~

(h) Subsection (f) does not apply to:

(1) a violation of Subsection (c), if the person is related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or was physically living in the same dwelling as the voter at the time of the event; or

(2) a violation of Subsection (e), if the person is related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code.

(i) An offense under this section for a violation of Subsection (c) is increased to the next higher category of offense if it is shown on the trial of an offense under this section that:

(1) the defendant was previously convicted of an offense under this code;

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provided to a voter who is not eligible for assistance, the voter's ballot may not be counted." [FA2(37)]

SECTION 6.04. Sections 86.010(e), (h), and (i), Election Code, are amended to read as follows:

(e) A person who assists a voter to prepare a ballot to be voted by mail shall enter on the official carrier envelope of the voter:

(1) the person's signature, printed name, and residence address;

(2) the relationship of the person providing the assistance to the voter; and

(3) whether the person received or accepted any form of compensation or other benefit from a candidate, campaign, or political committee in exchange for providing assistance ~~[on the official carrier envelope of the voter].~~

(h) Subsection (f) does not apply:

(1) to a violation of Subsection (c), if the person is related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or was physically living in the same dwelling as the voter at the time of the event; or

(2) to a violation of Subsection (e), if the person is related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code.

(i) An offense under this section for a violation of Subsection (c) is increased to the next higher category of offense if it is shown on the trial of an offense under this section that:

(1) the defendant was previously convicted of an offense under this code;

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SECTION 6.05. Same as House version.

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(2) the offense involved a voter 65 years of age or older; or
(3) the defendant committed another offense under this section in the same election.

No equivalent provision.

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(2) the offense involved a voter 65 years of age or older; or
(3) the defendant committed another offense under this section in the same election. [FA2(46)-(48), FA3(7)]

SECTION 6.05. Section 86.0105, Election Code, is amended by amending Subsections (a), (c), and (e) and adding Subsection (f) to read as follows:
(a) A person commits an offense if the person:
(1) compensates or offers to compensate another person for assisting voters as provided by Section 86.010~~[, as part of any performance-based compensation scheme based on the number of voters assisted or in which another person is presented with a quota of voters to be assisted as provided by Section 86.010]; or~~
(2) solicits, receives, or ~~[engages in another practice that causes another person's compensation from or employment status with the person to be dependent on the number of voters assisted as provided by Section 86.010; or~~
~~[(3) with knowledge that accepting compensation for such activity is illegal,]~~ accepts compensation for an activity described by Subdivision (1) ~~[or (2)]~~.
(c) An offense under this section is a state jail felony ~~[if it is shown on the trial of an offense under this section that the defendant was previously convicted two or more times under this section]~~.
(e) For purposes of this section, compensation means an economic benefit as defined by Section 38.01, Penal Code ~~[any form of monetary payment, goods, services, benefits, or promises or offers of employment, or any other form of consideration offered to another person in exchange for assisting voters]~~.

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SECTION 6.06. Same as House version.

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	<u>(f) This section does not apply if the person assisting a voter is an attendant or caregiver previously known to the voter.</u>	
SECTION 5.06. Section 86.013(b), Election Code, is amended.	SECTION 6.06. Same as Senate version.	SECTION 6.07. Same as Senate version.
SECTION 5.07. (a) The secretary of state shall conduct a study regarding the implementation of educational programs, including the production and publication on the secretary of state's Internet website of instructional videos, to help voters with disabilities understand how to use voting systems used in this state. (b) Not later than December 1, 2022, the secretary of state shall submit to the standing committees of the legislature with jurisdiction over elections a report on the study required by this section. (c) The secretary of state, using existing resources, may contract with a qualified vendor to conduct the study required by this section. (d) This section expires December 1, 2023.	SECTION 6.____. Same as Senate version. [FA2(38)]	SECTION 6.08. Same as Senate version.
ARTICLE 6. FRAUD AND OTHER UNLAWFUL PRACTICES	ARTICLE 7. Same heading as Senate version.	ARTICLE 7. Same heading as Senate version.
SECTION 6.01. Chapter 63, Election Code, is amended.	SECTION 7.01. Same as Senate version.	SECTION 7.01. Same as Senate version.
SECTION 6.02. Sections 276.004(a) and (b), Election Code, are amended.	SECTION 7.02. Same as Senate version.	SECTION 7.02. Same as Senate version.
<i>No equivalent provision.</i>	SECTION 7.03. Sections 276.013(a) and (b), Election Code, are amended to read as follows:	SECTION 7.03. Same as House version.

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(a) A person commits an offense if the person knowingly or intentionally makes any effort to:

(1) influence the independent exercise of the vote of another in the presence of the ballot or during the voting process, including by altering the ballot of another or by otherwise causing a ballot to not reflect the intent of the voter;

(2) cause a voter to become registered, a ballot to be obtained, or a vote to be cast under false pretenses; ~~or~~

(3) cause any false or intentionally misleading statement, representation, or information to be provided:

(A) to an election official; or

(B) on an application for ballot by mail, carrier envelope, or any other official election-related form or document;

(4) prevent a voter from casting a legal ballot in an election in which the voter is eligible to vote;

(5) provide false information to a voter with the intent of preventing the voter from voting in an election in which the voter is eligible to vote;

(6) cause the ballot not to reflect the intent of the voter;

(7) cause a ballot to be voted for another person that the person knows to be deceased or otherwise knows not to be a qualified or registered voter;

(8) cause or enable a vote to be cast more than once in the same election; or

(9) discard or destroy a voter's completed ballot without the voter's consent.

(b) An offense under this section is a Class A misdemeanor, unless:

(1) the person committed the offense while acting in the person's capacity as an elected official, in which case the offense is a state jail felony; or

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SECTION 6.03. Chapter 276, Election Code, is amended by adding Sections 276.015, 276.016, **and 276.017** to read as follows:

Sec. 276.015. VOTE HARVESTING. (a) In this section **and in Section 276.016:**

(1) "Benefit" means anything reasonably regarded as a gain or advantage, including a promise or offer of employment, a political favor, or an official act of discretion, whether to a person or another party whose welfare is of interest to the person.

(2) "Vote harvesting services" means in-person interaction with one or more voters, in the physical presence of an official ballot, a ballot voted by mail, **or an application for ballot by mail**, intended to deliver votes for a specific candidate or measure.

(b) A person commits an offense if the person, directly or through a third party, knowingly provides or offers to provide vote harvesting services in exchange for compensation or other benefit.

(c) A person commits an offense if the person, directly or through a third party, knowingly provides or offers to provide compensation or other benefit to another person in exchange for vote harvesting services.

(d) A person commits an offense if the person knowingly collects or possesses a mail ballot or official carrier envelope in connection with vote harvesting services.

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(2) the person is convicted of an attempt, in which case the offense is a Class B [A] misdemeanor. [FA50(1)]

SECTION 7.04. Chapter 276, Election Code, is amended by adding Sections 276.015, 276.016, **276.017, 276.018, and 276.019** to read as follows:

Sec. 276.015. VOTE HARVESTING. (a) In this section:

(1) "Benefit" means anything reasonably regarded as a gain or advantage, including a promise or offer of employment, a political favor, or an official act of discretion, whether to a person or another party whose welfare is of interest to the person.

(2) "Vote harvesting services" means in-person interaction with one or more voters, in the physical presence of an official ballot **or a** ballot voted by mail, intended to deliver votes for a specific candidate or measure. [FA2(39)]

(b) Same as Senate version.

(c) Same as Senate version.

(d) Same as Senate version.

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SECTION 7.04. Same as House version.

(b) Same as Senate version.

(c) Same as Senate version.

(d) Same as Senate version.

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<p><u>(e) This section does not apply to:</u> <u>(1) an activity not performed in exchange for compensation or a benefit;</u> <u>(2) interactions that do not <i>directly involve an official ballot, ballot by mail, or an application for ballot by mail</i>;</u></p> <p><u>(3) interactions that are not conducted in-person with a voter; or</u> <u>(4) activity that is not designed to deliver votes for or against a specific candidate or measure.</u></p> <p><u>(f) In this section, compensation in exchange for vote harvesting services is inferred if a person who performed vote harvesting services for a candidate or campaign solicits, receives, or is offered compensation from the candidate or campaign, directly or through a third party, for services other than vote harvesting services provided.</u></p> <p><u>(g) An offense under this section is a felony of the third degree.</u></p> <p><u>(h) If conduct that constitutes an offense under this section also constitutes an offense under any other law, the actor may be prosecuted under this section, the other law, or both.</u></p> <p><u>(i) Records necessary to investigate an offense under this section or any other section of this code shall be provided by an election officer in an unredacted form to a law enforcement officer upon request. Records obtained under this subsection are not subject to public disclosure.</u></p>	<p><u>(e) This section does not apply to:</u> <u>(1) an activity not performed in exchange for compensation or a benefit;</u> <u>(2) interactions that do not <i>occur in the presence of the ballot or during the voting process</i>;</u> <u>(3) <i>interactions that do not directly involve an official ballot or ballot by mail</i>;</u> <u>(4) interactions that are not conducted in-person with a voter; or</u> <u>(5) activity that is not designed to deliver votes for or against a specific candidate or measure. [FA2(40)]</u></p> <p><i>No equivalent provision.</i></p> <p><u>(f) Same as Senate version.</u></p> <p><u>(g) Same as Senate version.</u></p> <p><u>(h) Same as Senate version.</u></p>	<p><u>(e) Same as House version.</u></p> <p>Same as House version.</p> <p><u>(f) Same as Senate version.</u></p> <p><u>(g) Same as Senate version.</u></p> <p><u>(h) Same as Senate version.</u></p>

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Sec. 276.016. CIVIL LIABILITY FOR VOTE HARVESTING. (a) A person who is shown by a preponderance of the evidence to have violated Section 276.015 is civilly liable to any candidate or political party who suffers harm from the vote harvesting services for damages and penalties that may be awarded under Subsection (c).

(b) A person is harmed by the vote harvesting services if the person can demonstrate that:

(1) the person has standing to seek relief; and

(2) the liable party violated Section 276.015.

(b-1) To establish standing under this section, a person is not required to demonstrate that the vote harvesting services successfully delivered votes for a specific candidate or measure, but must demonstrate that:

(1) the vote harvesting services were intended to deliver votes for a specific candidate or measure; and

(2) the person opposed the candidate or measure in the person's capacity as a candidate or political party.

(c) A party who prevails in an action under this section may recover damages in an amount including any or all of:

(1) the amount of compensation paid to or received by a party in exchange for vote harvesting services;

(2) the fair market value of any benefit given or received in exchange for vote harvesting services; or

(3) a penalty in the amount of \$35,000.

(d) A party who is a candidate for office who prevails in an action under this section and shows that the number of voters contacted by the vote harvesting activity exceeds the number of votes by which the party lost the election shall recover additional damages in an amount equal to the amount of liability attributed to the defendant under Subsection (c).

No equivalent provision.

Same as House version.

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(e) If an action under this section is brought by a candidate for office, the period for commencing the action begins on the day after the date the election is certified and ends on the 90th day after the later of that date or the date election records are made publicly available under Section 1.012. If an action under this section is brought by a political party, the period for commencing the action begins on the day after the last day a candidate may bring an action and ends on the 90th day after that date. If an action under this section is brought by a candidate for office, a political party may not bring an action under this section for the same instance of vote harvesting activity.

(f) The cause of action created by this section is cumulative of any other remedy provided by common law or statute.

(g) Rules applicable to a party's access to election records under Chapter 231 or 232 apply to a cause of action under this section.

(h) The expedited actions process created by Rule 169, Texas Rules of Civil Procedure, does not apply to an action under this section.

(i) Chapter 27, Civil Practice and Remedies Code, does not apply to a cause of action under this section.

(j) A cause of action under this section may be brought in the county where any element of a violation under Section 276.015 occurred, or where any part of the vote harvesting services occurred.

(k) This section shall be liberally construed and applied to promote its underlying purpose to protect candidates and the voting public from unlawful vote harvesting and provide an efficient and economical remedy to secure that protection.

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No equivalent provision.

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Sec. 276.016. UNLAWFUL SOLICITATION AND DISTRIBUTION OF APPLICATION TO VOTE BY MAIL. (a) A public official or election official commits an offense if the official, while acting in an official capacity, knowingly: [FA2(41A)]
(1) solicits the submission of an application to vote by mail from a person who did not request an application;
(2) distributes an application to vote by mail to a person who did not request the application unless the distribution is expressly authorized by another provision of this code;
(3) authorizes or approves the expenditure of public funds to facilitate third-party distribution of an application to vote by mail to a person who did not request the application; or
(4) completes any portion of an application to vote by mail and distributes the application to an applicant.
(b) An offense under this section is a state jail felony.
(c) Subsection (a)(2) does not apply if the public official or election official engaged in the conduct described by Subsection (a)(2) by providing access to an application to vote by mail from a publicly accessible Internet website. [FA2(41B)]
(d) Subsection (a)(4) does not apply if the public official or election official engaged in the conduct described by Subsection (a)(4) while lawfully assisting the applicant under Section 84.003. [FA2(41C)]
(e) Subsection (a) does not apply if the public official or election official: [FA2(41D)]
(1) provided general information about voting by mail, the vote by mail process, or the timelines associated with voting to a person or the public; or

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Same as House version.

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(2) engaged in the conduct described by Subsection (a) while acting in the official's capacity as a candidate for a public elective office.
(f) The remedy provided under this chapter is cumulative, and does not restrict any other remedies provided by this code or by law. A violation of this section is subject to injunctive relief or mandamus as provided by this code.

No equivalent provision.

Sec. 276.017. UNLAWFUL DISTRIBUTION OF EARLY VOTING BALLOTS AND BALLOTING MATERIALS.
(a) The early voting clerk or other election official commits an offense if the clerk or official knowingly mails or otherwise provides an early voting ballot by mail or other early voting by mail ballot materials to a person who the clerk or official knows did not submit an application for a ballot to be voted by mail under Section 84.001.
(b) An offense under this section is a Class A misdemeanor.

Same as House version.

No equivalent provision.

Sec. 276.018. PERJURY IN CONNECTION WITH CERTAIN ELECTION PROCEDURES. (a) A person commits an offense if, with the intent to deceive, the person knowingly or intentionally makes a false statement or swears to the truth of a false statement:
(1) on a voter registration application; or
(2) previously made while making an oath, declaration, or affidavit described by this code.
(b) An offense under this section is a state jail felony.
[FA2(42);FA50(2)]

Same as House version.

Sec. 276.017. UNLAWFUL ALTERING OF ELECTION PROCEDURES. A public official may not create, alter, modify, waive, or suspend any election standard, practice, or

Sec. 276.019. UNLAWFUL ALTERING OF ELECTION PROCEDURES. A public official *or election official* may not create, alter, modify, waive, or suspend any election

Same as House version.

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procedure mandated by law or rule in a manner not expressly authorized by this code.

ARTICLE 7. ENFORCEMENT

SECTION 7.01. Section 18.065, Election Code, is amended by amending Subsection (a) and adding Subsections (e), (f), and (g) to read as follows:

(a) The secretary of state shall monitor each registrar for substantial compliance with Sections 15.083, 16.032, 16.0332, and 18.061 and with rules implementing the statewide computerized voter registration list.

(e) A registrar shall correct a violation within 30 days of a notice under Subsection (b). If a registrar fails to correct the violation within 30 days of a notice under Subsection (b), the secretary of state shall:

(1) correct the violation on behalf of the registrar; and

(2) notify the attorney general that the registrar failed to correct a violation under this subsection.

(f) A county served by a registrar who fails to correct a violation under Subsection (e) is liable to this state for a civil penalty of \$1,000 for each violation corrected by the secretary of state under that subsection. The attorney general may bring an action to recover a civil penalty imposed under this section.

(g) A civil penalty collected by the attorney general under this section shall be deposited in the state treasury to the credit of the general revenue fund.

SECTION 7.02. Subchapter E, Chapter 31, Election Code, is amended by adding Sections 31.128 **and 31.129** to read as follows:

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standard, practice, or procedure mandated by law or rule in a manner not expressly authorized by this code. [FA2(41E)]

ARTICLE 8. Same heading as Senate version.

No equivalent provision. (But see SECTION 2.____ above [FA55(1)], also amending Sec. 18.065, Election Code.)

SECTION 8.____. Subchapter E, Chapter 31, Election Code, is amended by adding Sections 31.128, **31.129, and 31.130** to read as follows: [FA55(5)]

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ARTICLE 8. Same heading as Senate version.

Same as House version. (See SECTION 2.06 above, also amending Sec. 18.065, Election Code.)

SECTION 8.01. Subchapter E, Chapter 31, Election Code, is amended by adding Sections 31.128, 31.129, and 31.130 to read as follows:

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Sec. 31.128. RESTRICTION ON ELIGIBILITY. (a) In this section, "election official" *means*:

- (1) a county clerk;
- (2) a permanent or temporary deputy county clerk;
- (3) an elections administrator;
- (4) a permanent or temporary employee of an elections administrator;
- (5) an election judge;
- (6) an alternate election judge;
- (7) an early voting clerk;
- (8) a deputy early voting clerk;
- (9) an election clerk;
- (10) the presiding judge of an early voting ballot board;
- (11) the alternate presiding judge of an early voting ballot board;
- (12) a member of an early voting ballot board;
- (13) the chair of a signature verification committee;
- (14) the vice chair of a signature verification committee;
- (15) a member of a signature verification committee;
- (16) the presiding judge of a central counting station;
- (17) the alternate presiding judge of a central counting station;
- (18) a central counting station manager;
- (19) a central counting station clerk;
- (20) a tabulation supervisor; and
- (21) an assistant to a tabulation supervisor.

(b) A person may not serve as an election official if the person has been finally convicted of an offense under this code.

HOUSE VERSION (IE)

Sec. 31.128. RESTRICTION ON ELIGIBILITY. (a) In this section, "election official" *does not include a chair of a county political party holding a primary election or a runoff primary election.* [FA55(5), FA56(1)]

(b) A person may not serve as an election official if the person has been finally convicted of an offense under this code. [FA55(5)]

CONFERENCE

(a) Same as House version.

(b) Same as House version.

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Sec. 31.129. CIVIL PENALTY. (a) In this section, "election official" has the meaning assigned by Section 31.128.
(b) An election official may be liable to this state for a civil penalty if the official:
(1) is employed by or is an officer of this state or a political subdivision of this state; and
(2) violates a provision of this code.
(c) A civil penalty imposed under this section may include termination of the person's employment and loss of the person's employment benefits.

SECTION 7.03. *Subchapter E, Chapter 31, Election Code, is amended by adding Section 31.130* to read as follows:
Sec. 31.130. SUIT AGAINST ELECTION OFFICER. An action, including an action for a writ of mandamus, alleging that an election officer violated a provision of this code while acting in the officer's official capacity may only be brought against the officer in the officer's official capacity.

SECTION 7.04. Section 232.006(a), Election Code, is amended to read as follows:
(a) The venue of an election contest for a statewide office is in Travis County or any county where a contestee resided at the time of the election. For purposes of this section, a contestee's residence is determined under Section 411.0257, Government Code.

SECTION 7.05. Sections 232.008(b), (c), and (d), Election Code, are amended.

HOUSE VERSION (IE)

Sec. 31.129. Same as Senate version. [FA55(5)]

Sec. 31.130. Same as Senate version. [FA55(5)]

No equivalent provision.

SECTION 8.___. Same as Senate version. [FA55(5)]

CONFERENCE

Sec. 31.129. Same as Senate version.

Sec. 31.130. Same as Senate version.

Same as House version.

SECTION 8.02. Same as Senate version.

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SECTION 7.06. The heading to Title 14, Election Code, is amended to read as follows:
TITLE 14. ELECTION CONTESTS AND OTHER ELECTION LAWSUITS

SECTION 7.07. Title 14, Election Code, is amended by adding Subtitle D to read as follows:
SUBTITLE D. OTHER ELECTION LAWSUITS
CHAPTER 247. LAWSUIT ALLEGING IMPROPER ELECTION ACTIVITIES
Sec. 247.001. PETITION ALLEGING FRAUD. This chapter applies to a civil suit in which a candidate in an election alleges in the petition that an opposing candidate, an agent of the opposing candidate, or a person acting on behalf of the opposing candidate with the candidate's knowledge violated any of the following sections of this code:
(1) Section 13.007;
(2) Section 64.012;
(3) Section 64.036;
(4) Section 84.003;
(5) Section 84.0041;
(6) Section 86.0051;
(7) Section 86.006;
(8) Section 86.010; or
(9) Section 276.013.

Sec. 247.002. PROCEDURE. A candidate in an election may file a petition for an action under this chapter in any county where a defendant resided at the time of the election. If the election is for a statewide office, the candidate may also file the petition in a district court in Travis County.

HOUSE VERSION (IE)

No equivalent provision.

SECTION 8.__. Title 14, Election Code, is amended by adding Subtitle D to read as follows:
SUBTITLE D. OTHER ELECTION LAWSUITS
CHAPTER 247. LAWSUIT ALLEGING IMPROPER ELECTION ACTIVITIES
Sec. 247.001. PETITION ALLEGING FRAUD. This chapter applies to a civil suit in which a candidate in an election alleges in the petition that an opposing candidate, an agent of the opposing candidate, or a person acting on behalf of the opposing candidate with the candidate's knowledge violated any of the following sections of this code:
(1) Section 13.007;
(2) Section 64.012;
(3) Section 64.036;
(4) Section 84.003;
(5) Section 84.0041;
(6) Section 86.0051;
(7) Section 86.006;
(8) Section 86.010;
(9) Section 276.013; and
(10) Section 276.015. [FA55(5)]

Same as Senate version. [FA55(5)]

CONFERENCE

Same as House version.

SECTION 8.03. Title 14, Election Code, is amended by adding Subtitle D to read as follows:
SUBTITLE D. OTHER ELECTION LAWSUITS
CHAPTER 247. LAWSUIT ALLEGING IMPROPER ELECTION ACTIVITIES
Sec. 247.001. Same as House version.

Same as Senate version.

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<u>Sec. 247.003. FILING PERIOD FOR PETITION. A candidate in an election may file a petition for an action under this chapter not earlier than the day after the date the election is certified and not later than the 45th day after the later of that date or the date election records are made publicly available under Section 1.012.</u>	Same as Senate version. [FA55(5)]	Same as Senate version.
<u>Sec. 247.004. DAMAGES. (a) If it is shown by a preponderance of the evidence that a defendant, an agent of the defendant, or a person acting on behalf of the defendant with the defendant's knowledge committed one or more violations of a section described by Section 247.001, the defendant is liable to the plaintiff for damages in an amount of \$1,000 for each violation.</u> <u>(b) Notwithstanding Section 41.004, Civil Practice and Remedies Code, a court shall award damages under Subsection (a) to the plaintiff irrespective of whether the plaintiff is awarded actual damages.</u>	Same as Senate version. [FA55(5)]	Same as Senate version.
<u>Sec. 247.005. ATTORNEY'S FEES. In an action under this chapter, the court may award reasonable attorney's fees to the prevailing party.</u>	Same as Senate version. [FA55(5)]	Same as Senate version.
SECTION 7.08. Section 273.061, Election Code, is amended.	SECTION 8. __. Same as Senate version.[FA55(5)]	SECTION 8.04. Same as Senate version.
SECTION 7.09. Subchapter D, Chapter 22, Government Code, is amended by adding Section 22.304 to read as follows:	SECTION 8.01. Subchapter D, Chapter 22, Government Code, is amended by adding Sections 22.304 and 22.305 to read as follows:	SECTION 8.05. Same as House version.

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No equivalent provision.

Sec. 22.304. PRIORITY OF CERTAIN ELECTION PROCEEDINGS. (a) The supreme court, *the court of criminal appeals*, or a court of appeals shall prioritize over any other proceeding pending or filed in the court a proceeding for injunctive relief or for a writ of mandamus under Chapter 273, Election Code, pending or filed in the court on or after the **120th** day before a general or special election.
(b) If granted, oral argument for a proceeding described by Subsection (a) may be given in person or through electronic means.

HOUSE VERSION (IE)

Sec. 22.304. COURT SITTING IN PANELS FOR CERTAIN ELECTION PROCEEDINGS; CRIMINAL OFFENSE. (a) In this section, "public official" means any person elected, selected, appointed, employed, or otherwise designated as an officer, employee, or agent of this state, a government agency, a political subdivision, or any other public body established by state law.
(b) Notwithstanding any other law or rule, a court proceeding entitled to priority under Section 22.305 and filed in a court of appeals shall be docketed by the clerk of the court and assigned to a panel of three justices determined using an automated assignment system.
(c) A person, including a public official, commits an offense if the person communicates with a court clerk with the intention of influencing or attempting to influence the composition of a three-justice panel assigned a specific proceeding under this section.
(d) An offense under this section is a Class A misdemeanor.

Sec. 22.305. PRIORITY OF CERTAIN ELECTION PROCEEDINGS. (a) The supreme court or a court of appeals shall prioritize over any other proceeding pending or filed in the court a proceeding for injunctive relief or for a writ of mandamus under Chapter 273, Election Code, pending or filed in the court on or after the **70th** day before a general or special election.
(b) If granted, oral argument for a proceeding described by Subsection (a) may be given in person or through electronic means.

CONFERENCE

Same as House version.

Same as House version.

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<p>SECTION 7.10. Section 23.101, Government Code, is amended by amending Subsection (a) and adding Subsection (b-1) to read as follows:</p> <p>(a) <u>Except as provided by Subsection (b-1), the</u> [The] trial courts of this state shall regularly and frequently set hearings and trials of pending matters, giving preference to hearings and trials of the following:</p> <p>(1) temporary injunctions;</p> <p>(2) criminal actions, with the following actions given preference over other criminal actions:</p> <p>(A) criminal actions against defendants who are detained in jail pending trial;</p> <p>(B) criminal actions involving a charge that a person committed an act of family violence, as defined by Section 71.004, Family Code;</p> <p>(C) an offense under:</p> <p>(i) Section 21.02 or 21.11, Penal Code;</p> <p>(ii) Chapter 22, Penal Code, if the victim of the alleged offense is younger than 17 years of age;</p> <p>(iii) Section 25.02, Penal Code, if the victim of the alleged offense is younger than 17 years of age;</p> <p>(iv) Section 25.06, Penal Code;</p> <p>(v) Section 43.25, Penal Code; or</p> <p>(vi) Section 20A.02(a)(7), 20A.02(a)(8), or 20A.03, Penal Code;</p> <p>(D) an offense described by Article 62.001(6)(C) or (D), Code of Criminal Procedure; and</p> <p>(E) criminal actions against persons who are detained as provided by Section 51.12, Family Code, after transfer for prosecution in criminal court under Section 54.02, Family Code;</p>	<p>SECTION 8.02. Section 23.101, Government Code, is amended by amending Subsection (a) and adding Subsections (b-1) and (b-2) to read as follows:</p> <p>(a) Same as Senate version.</p>	<p>SECTION 8.06. Same as House version.</p> <p>(a) Same as Senate version.</p>

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- (3) election contests and suits under the Election Code;
- (4) orders for the protection of the family under Subtitle B, Title 4, Family Code;
- (5) appeals of final rulings and decisions of the division of workers' compensation of the Texas Department of Insurance regarding workers' compensation claims and claims under the Federal Employers' Liability Act and the Jones Act;
- (6) appeals of final orders of the commissioner of the General Land Office under Section 51.3021, Natural Resources Code;
- (7) actions in which the claimant has been diagnosed with malignant mesothelioma, other malignant asbestos-related cancer, malignant silica-related cancer, or acute silicosis; and
- (8) appeals brought under Section 42.01 or 42.015, Tax Code, of orders of appraisal review boards of appraisal districts established for counties with a population of less than 175,000.

(b-1) Except for a criminal case in which the death penalty has been or may be assessed or when it would otherwise interfere with a constitutional right, the trial courts of this state shall prioritize over any other proceeding pending or filed in the court a proceeding for injunctive relief under Chapter 273, Election Code, pending or filed in the court on or after the 120th day before a general or special election.

No equivalent provision.

(b-1) Except for a criminal case in which the death penalty has been or may be assessed or when it would otherwise interfere with a constitutional right, the trial courts of this state shall prioritize over any other proceeding pending or filed in the court a proceeding for injunctive relief under Chapter 273, Election Code, pending or filed in the court on or after the 70th day before a general or special election.

(b-2) A hearing in a proceeding described by Subsection (b-1) may be held in person or through electronic means, as determined by the court.

(b-1) Same as House version.

(b-2) Same as House version.

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No equivalent provision.

HOUSE VERSION (IE)

SECTION 8.03. Chapter 23, Government Code, is amended by adding Subchapter D to read as follows:
SUBCHAPTER D. GENERAL PROVISIONS
Sec. 23.301. ASSIGNMENT OF CERTAIN ELECTION PROCEEDINGS; CRIMINAL OFFENSE. (a)
Notwithstanding any other law or rule, the clerk of a district court in which a proceeding entitled to priority under Section 23.101(b-1) is filed shall docket the proceeding and, if more than one district court in the county has jurisdiction over the proceeding, randomly assign the proceeding to a district court using an automated assignment system.
(b) Notwithstanding any other law or rule, the clerk of a county court or statutory county court in which a proceeding entitled to priority under Section 23.101(b-1) is filed shall docket the proceeding and, if more than one court in the county has jurisdiction over the proceeding, randomly assign the proceeding to a court using an automated assignment system.
(c) A person, including a public official, commits an offense if the person communicates with a county or district clerk with the intention of influencing or attempting to influence the court or judge assigned to a proceeding under this section.
(d) An offense under this section is a Class A misdemeanor, except that the offense is a state jail felony if it is shown on the trial of the offense that the person committed the offense while acting in the person's official capacity as an election official.
(e) If a district or county clerk does not comply with this section, a person may seek from the supreme court or a court of appeals a writ of mandamus as provided by Section

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SECTION 8.07. Same as House version.

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273.061, Election Code, to compel compliance with this section.

Sec. 23.302. DEADLINES IN CERTAIN ELECTION PROCEEDINGS. (a) Not later than 24 hours after the proceeding is filed, a judge to whom a case is assigned under Section 23.301(b) who wishes to be recused from the proceeding must, before recusal:

(1) hear an application for any emergency temporary relief sought;

(2) grant or deny any emergency temporary relief sought; and

(3) set a scheduling order that provides:

(A) a date for a hearing on any injunction sought not later than five days after the date on which the proceeding was filed; and

(B) discovery and deposition deadlines before the expiration of any emergency relief order entered.

(b) The presiding judge of an administrative region shall assign a new judge to a proceeding assigned under Section 23.301(b) not later than 12 hours after the original judge assigned to the proceeding is recused under Subsection (a).

(c) A final order in a proceeding filed under Section 273.081, Election Code, shall be submitted in writing to the parties not later than 24 hours after the judge makes a final determination in the proceeding.

(d) If a district judge does not comply with this section, a person may seek from the supreme court, the court of criminal appeals, or a court of appeals a writ of mandamus as provided by Section 273.061, Election Code, to compel compliance with this section.

(e) Notwithstanding Section 23.101(b-1), a proceeding relating to a permanent injunction being sought in

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connection to a challenge under Section 141.034, Election Code, may be heard after the primary election has been canvassed.

ARTICLE 8. INELIGIBLE VOTERS AND RELATED REFORMS

ARTICLE 9. Same heading as Senate version.

ARTICLE 9. Same heading as Senate version.

SECTION 8.01. Chapter 42, Code of Criminal Procedure, is amended by adding Article 42.0194 to read as follows:

SECTION 9.01. Chapter 42, Code of Criminal Procedure, is amended by adding Article 42.0194 to read as follows:

SECTION 9.01. Same as House version.

Art. 42.0194. FINDING REGARDING FELONY CONVICTION. In the trial of a felony offense, if the defendant is **18 years of age or older and is** adjudged guilty of the offense, the court shall:

Art. 42.0194. FINDING REGARDING FELONY CONVICTION. In the trial of a felony offense, if the defendant is adjudged guilty of the offense, the court shall:

(1) make an affirmative finding that the person has been found guilty of a felony and enter the affirmative finding in the judgment of the case; and

(1) make an affirmative finding that the person has been found guilty of a felony and enter the affirmative finding in the judgment of the case; and

(2) instruct the defendant regarding how the felony conviction will impact the defendant's right to vote in this state.

(2) instruct the defendant regarding how the felony conviction will impact the defendant's right to vote in this state.

SECTION 8.02. Article 42.01, Code of Criminal Procedure, as effective September 1, 2021, is amended by adding Section 16 to read as follows:

SECTION 9.02. Article 42.01, Code of Criminal Procedure, as effective September 1, 2021, is amended by amending Section 4 and by adding Section 16 to read as follows:
[FA2(43);FA58(2)]

SECTION 9.02. Same as Senate version.

~~Sec. 4. The Court of Criminal Appeals [Office of Court Administration of the Texas Judicial System] shall promulgate a standardized felony judgment form that conforms to the requirements of Section 1 of this article. A court entering a felony judgment [judgement] shall use the form promulgated under this section. [FA58(3)]~~

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Sec. 16. In addition to the information described by Section 1, the judgment should reflect the affirmative finding and instruction entered pursuant to Article 42.0194.

No equivalent provision.

HOUSE VERSION (IE)

Sec. 16. In addition to the information described by Section 1, the judgment should reflect the affirmative finding and instruction entered pursuant to Article 42.0194.

SECTION 9.03. Section 64.012, Election Code, is amended by amending Subsections (a) and (b) and adding Subsections (c) and (d) to read as follows:

(a) A person commits an offense if the person knowingly or intentionally: [FA50(3)]

(1) votes or attempts to vote in an election ~~if [in which]~~ the person knows;

(A) of particular circumstances that make the person ~~[is]~~ not eligible to vote in the election; and

(B) that those circumstances make the person not eligible to vote in the election; [FA58(1)]

(2) ~~[knowingly]~~ votes or attempts to vote more than once in an election;

(3) ~~[knowingly]~~ votes or attempts to vote a ballot belonging to another person, or by impersonating another person; ~~[or]~~

(4) ~~[knowingly]~~ marks or attempts to mark any portion of another person's ballot without the consent of that person, or without specific direction from that person how to mark the ballot; ~~or~~

(5) votes or attempts to vote in an election in this state after voting in another state in an election in which a federal office appears on the ballot and the election day for both states is the same day.

(b) An offense under this section is a Class A misdemeanor ~~[felony of the second degree unless the person is convicted of an attempt. In that case, the offense is a state jail felony].~~ [FA50(3)]

CONFERENCE

SECTION 9.03. Section 64.012, Election Code, is amended by amending Subsections (a) and (b) and adding Subsections (c) and (d) to read as follows:

(a) A person commits an offense if the person knowingly or intentionally:

(1) votes or attempts to vote in an election *in which* the person knows the person *is* not eligible to vote;

(2) ~~[knowingly]~~ votes or attempts to vote more than once in an election;

(3) ~~[knowingly]~~ votes or attempts to vote a ballot belonging to another person, or by impersonating another person; ~~[or]~~

(4) ~~[knowingly]~~ marks or attempts to mark any portion of another person's ballot without the consent of that person, or without specific direction from that person how to mark the ballot; ~~or~~

(5) votes or attempts to vote in an election in this state after voting in another state in an election in which a federal office appears on the ballot and the election day for both states is the same day.

(b) An offense under this section is a Class A misdemeanor ~~[felony of the second degree unless the person is convicted of an attempt. In that case, the offense is a state jail felony].~~

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(c) A person may not be convicted solely upon the fact that the person signed a provisional ballot affidavit under Section 63.011 unless corroborated by other evidence that the person knowingly committed the offense.
(d) If conduct that constitutes an offense under this section also constitutes an offense under any other law, the actor may be prosecuted under this section, the other law, or both.

(c) A person may not be convicted solely upon the fact that the person signed a provisional ballot affidavit under Section 63.011 unless corroborated by other evidence that the person knowingly committed the offense.
(d) If conduct that constitutes an offense under this section also constitutes an offense under any other law, the actor may be prosecuted under this section, the other law, or both.

No equivalent provision.

SECTION __. *Notwithstanding Section 10.03 of this Act, the change in law made by this Act to Section 64.012(a)(1), Election Code, applies to an offense regardless of whether the offense was committed before, on, or after the effective date of this Act.* [FA58(4)]

SECTION 9.04. The change in law made by this *article in adding* Section **64.012(c)**, Election Code, applies to an offense committed before, on, or after the effective date of this Act, *except that a final conviction for an offense under that section that exists on the effective date of this Act remains unaffected by this article.*

ARTICLE 9. REPEALER; SEVERABILITY; TRANSITION; EFFECTIVE DATE

ARTICLE 10. Same heading as Senate version.

ARTICLE 10. Same heading as Senate version.

SECTION 9.01. The following provisions of the Election Code are repealed:

(1) Section 85.062(e); and

(2) Section 127.201(f).

SECTION 10.01. The following provisions of the Election Code are repealed:

(1) Section 85.062(e);

(2) Section 86.0105(b); and

(3) Section 127.201(f). [FA2(44)-(45)]

SECTION 10.01. Same as House version.

SECTION 9.02. Severability provision.

SECTION 10.02. Same as Senate version.

SECTION 10.02. Same as Senate version.

SECTION 9.03.

SECTION 10.03. Same as Senate version, except as follows:

SECTION 10.03. Same as House version.

(a) Except as otherwise provided by this Act, the changes in law made by this Act apply only to an offense committed on or after the effective date of this Act. An offense committed

(a) Same as Senate version.

(a) Same as Senate version.

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before the effective date of this Act is governed by the law in effect when the offense was committed, and the former law is continued in effect for that purpose. For purposes of this section, an offense was committed before the effective date of this Act if any element of the offense occurred before that date.

(b) The changes in law made by this Act apply only to an election ordered on or after the effective date of this Act. An election ordered before the effective date of this Act is governed by the law in effect when the election was ordered, and the former law is continued in effect for that purpose.

(c) The changes in law made by this Act apply only to an election contest for which the associated election occurred after the effective date of this Act.

(d) The changes in law made by this Act apply only to an application to vote an early voting ballot by mail submitted on or after the effective date of this Act. An application to vote an early voting ballot by mail submitted before the effective date of this Act is governed by the law in effect when the application was submitted, and the former law is continued in effect for that purpose.

(e) The changes in law made by this Act apply only to an application for voter registration submitted on or after the effective date of this Act.

No equivalent provision.

(b) Same as Senate version.

No equivalent provision.

(c) Same as Senate version.

(d) Same as Senate version.

(e) Chapter 247, Election Code, as added by this Act, applies only to a cause of action for which the associated election

(b) Same as Senate version.

Same as House version.

(c) Same as Senate version.

(d) Same as Senate version.

(e) Same as House version.

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occurred after the effective date of this Act. [FA55(6),
FA56(2)]

SECTION 9.04. Effective date.

SECTION 10.04. Same as Senate version.

SECTION 10.04. Same as Senate version.

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 87TH LEGISLATURE 2nd CALLED SESSION 2021

August 30, 2021

TO: Honorable Dan Patrick, Lieutenant Governor, Senate
Honorable Dade Phelan, Speaker of the House, House of Representatives

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: SB1 by Hughes (relating to election integrity and security, including by preventing fraud in the conduct of elections in this state; increasing criminal penalties; creating criminal offenses.),
Conference Committee Report

Estimated Two-year Net Impact to General Revenue Related Funds for SB1, Conference Committee Report : an impact of \$0 through the biennium ending August 31, 2023.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five- Year Impact:

<i>Fiscal Year</i>	<i>Probable Net Positive/(Negative) Impact to General Revenue Related Funds</i>
2022	\$0
2023	\$0
2024	\$0
2025	\$0
2026	(\$154,179,370)

All Funds, Five-Year Impact:

<i>Fiscal Year</i>	<i>Probable Savings/(Cost) from General Revenue Fund 1</i>	<i>Change in Number of State Employees from FY 2021</i>
2022	\$0	0.0
2023	\$0	0.0
2024	\$0	0.0
2025	\$0	0.0
2026	(\$154,179,370)	0.0

Fiscal Analysis

This bill would amend the Election Code relating to voter registration, poll watchers, procedural requirements for state and county election officers, modifications of Election Day procedures, and voting by mail. It would increase criminal penalties for certain election offenses. It would require a voter registrar to provide notice of unlawful voting or registration to the Office of the Attorney General (OAG) and the Secretary of State (SOS).

According to the SOS, the agency would be required: 1) to develop a training course for voter registrars not in

compliance with certain requirements and, in certain instances, inform the OAG of failure to achieve substantial compliance following attendance at these courses; 2) to conduct periodic audits of elections in certain counties; 3) to develop and maintain a poll watcher training program; and 4) to make certain modifications to the Texas Election Administration Management (TEAM) mail ballot tracking system in order to allow voters to correct certain defects related to those ballots. It is anticipated that the cost of these provisions could be absorbed within existing resources of the agency. Additionally, the bill would require the SOS to reimburse certain changes to county voting counting systems that would be eligible for 100 percent reimbursement by the state.

According to the Office of Court Administration, the bill would impose criminal penalties upon conduct which is not currently illegal and would enhance penalties on preexisting crimes which could increase criminal caseloads before the courts. However, due to the deterrent effect of the new laws, it is not anticipated caseloads will increase significantly and no significant fiscal impact to the state court system is anticipated. This analysis assumes any increase in costs related to new civil penalties could be addressed with existing resources. It is assumed that any additional costs imposed on the Court of Criminal Appeals related to an authorization to issue a writ of mandamus in certain situations could be addressed with existing resources.

According to the OAG, the office anticipates an increase in cases as a result of the passage of this bill; however, the office assumes that any legal work resulting from the passage of this bill could be reasonably absorbed with current resources.

According to the Comptroller of Public Accounts, the extent to which creating a new offense or expanding an existing offense would impact state revenue cannot be estimated.

This analysis assumes implementing the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies.

Methodology

To address the provision of the bill related to reimbursement of local jurisdiction costs to convert scanners and central count computers to a configuration that utilizes write-once media, the SOS anticipates that all existing devices subject to the provisions of the bill would be required to be replaced. The cost of replacing hardware components, including new write-once media for every device in every election, is estimated by currently certified voting system vendors to be \$116,209,750. In addition, these vendors have estimated that the cost of replacing write-once removable media for all elections occurring in a biennium would result in a reimbursable cost of \$37,969,620. This cost would reoccur in each biennium thereafter. Because the write-only requirement would be required as of September 1, 2026, it is assumed that these costs would be incurred in fiscal year 2026.

Local Government Impact

According to the Texas Association of Counties, the bill would have a significant fiscal impact on counties.

According to the Fort Bend County Election Administrator, the estimated fiscal impact of the bill would be between \$200,000 and \$12.0 million. The county states that the most significant component of this cost would be the replacement of voting systems to comply with the requirements of the bill at an estimated \$9.0 to \$12.0 million.

According to the Bexar County Election Administrator, the bill would result in an estimated fiscal impact of \$350,000 to \$13.0 million. The most significant component of this estimate would be due to the required replacement of voting systems. The county states that the provisions of the bill related to video surveillance, live streaming, and records retention would have significant costs that would vary by the number of elections held over the course of a year. According to the county, there would also be additional costs for reprinting new forms and envelopes, outreach for new mail ballot requirements, and providing processing for rejected voter applications.

According to the Cameron County Election Administrator, the bill would have an estimated annual fiscal impact

of at least \$250,000 and an additional cost of over \$5.0 million for new equipment, the acquisition of surveillance equipment, and streaming and data storage

According to the Williamson County Election Administrator, the bill would have an estimated annual financial impact of between \$500,000 and \$5.0 million. The most significant component of this estimate would be due to the required replacement of voting systems. In addition, provisions of the bill related to video surveillance, live streaming, and records retention would have significant costs that would vary by the number of elections held over the course of a year. There would also be additional costs for reprinting new forms and envelopes, outreach for new mail ballot requirements, and providing processing for rejected voter applications.

A Class A misdemeanor is punishable by a fine of not more than \$4,000, confinement in jail for a term not to exceed one year, or both. Costs associated with enforcement, prosecution and confinement could likely be absorbed within existing resources. Revenue gain from fines imposed and collected is not anticipated to have a significant fiscal implication.

Source Agencies: 212 Office of Court Admin, 302 Office of the Attorney General, 304 Comptroller of Public Accounts, 307 Secretary of State, 405 Department of Public Safety

LBB Staff: JMc, LCO, GP, LBO, CMA

LEGISLATIVE BUDGET BOARD
Austin, Texas

CRIMINAL JUSTICE IMPACT STATEMENT

87TH LEGISLATURE 2nd CALLED SESSION 2021

August 30, 2021

TO: Honorable Dan Patrick, Lieutenant Governor, Senate
Honorable Dade Phelan, Speaker of the House, House of Representatives

FROM: Jerry McGinty, Director, Legislative Budget Board

IN RE: SB1 by Hughes (relating to election integrity and security, including by preventing fraud in the conduct of elections in this state; increasing criminal penalties; creating criminal offenses.),
Conference Committee Report

The provisions of the bill addressing felony sanctions are the subject of this analysis. The bill would amend various codes as they relate to election integrity and security. Under the provisions of the bill existing offenses would be modified and several newly created election fraud-related criminal offenses would be punishable at the felony and misdemeanor levels with the level and degree of punishment based on the specific circumstances of the offense.

Creating a new offense or modifying the penalty for an existing offense is expected to result in additional demands upon the correctional resources of counties or of the State due to an increase in the number of individuals placed under supervision in the community or sentenced to a term of confinement within state correctional institutions. From fiscal year 2018 through 2020 there were a total of 45 arrests for election-related offenses; there were fewer than ten individuals in each fiscal year who were placed onto community supervision; and there were fewer than ten individuals in each fiscal year who were admitted into a state correctional institution for election-related offenses. This analysis assumes implementing the provisions of the bill addressing felony sanctions would not result in a significant impact on state correctional populations or on the demand for state correctional resources.

Source

Agencies:

LBB Staff: JMc, LM, LBO, MP

By: Hughes, et al.

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A BILL TO BE ENTITLED

AN ACT

relating to election integrity and security, including by preventing fraud in the conduct of elections in this state; increasing criminal penalties; creating criminal offenses; providing civil penalties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

ARTICLE 1. REGISTRATION OF VOTERS

SECTION 1.01. Section 13.002, Election Code, is amended by adding Subsection (c-1) to read as follows:

(c-1) The information required under Subsections (c)(3), (4), (5), (6), and (8) must be supplied by the person desiring to register to vote.

SECTION 1.02. Section 15.021, Election Code, is amended by amending Subsections (b) and (d) and adding Subsections (d-1) and (d-2) to read as follows:

(b) Except as provided by Subsection (d), the ~~[The]~~ voter shall use the registration certificate or a registration application form as the notice, indicating the correct information in the appropriate space on the certificate or application form unless the voter does not have possession of the certificate or an application form at the time of giving the notice.

(d) A voter ~~[who continues to reside in the county in which the voter is registered]~~ may correct information under this section by digital transmission of the information under a program

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administered by the secretary of state and the Department of Information Resources.

(d-1) If the notice indicates that a voter no longer resides in the county in which the voter is registered, the registrar shall forward the notice and the voter 's application for registration to the registrar of the county in which the voter resides. The registrars shall coordinate to ensure that the voter 's existing registration is canceled immediately after the voter is registered in the county in which the voter resides in accordance with Subsection (d-2).

(d-2) A registrar who receives a voter 's notice and application from another registrar under Subsection (d-1) shall treat it as an original application for registration under Section 13.002 , and shall register the voter if the voter resides in the county and is otherwise eligible under Section 13.001 .

SECTION 1.03. Section 15.028 , Election Code, is amended to read as follows:

Sec. 15.028. NOTICE OF UNLAWFUL VOTING OR REGISTRATION ~~[TO PROSECUTOR].~~ ~~[(a)]~~ If the registrar determines that a person who is not eligible to vote registered to vote or ~~[a registered voter]~~ voted in an election, the registrar shall execute and deliver to the attorney general, the secretary of state, and the county or district attorney having jurisdiction in the territory covered by the election an affidavit stating the relevant facts.

~~[(b) If the election covers territory in more than one county, the registrar shall also deliver an affidavit to the attorney general.]~~

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SECTION 1.04. Section 16.0332 , Election Code, is amended by amending Subsection (a) and adding Subsections (a-1), (d), and (e) to read as follows:

(a) After the registrar receives notification ~~[a—list]~~ under Subsection (a-1) of this section, Section 18.068 of this code, or Section 62.113 , Government Code, of persons excused or disqualified from jury service because of citizenship status or notification of persons who indicate a lack of citizenship status in connection with a motor vehicle or Department of Public Safety record as provided by Subsection (a-1), the registrar shall deliver to each registered voter whose name appears on the list a written notice requiring the voter to submit to the registrar proof of United States citizenship in the form of a certified copy of the voter 's birth certificate, United States passport, or certificate of naturalization or any other form prescribed by the secretary of state. The notice shall be delivered by forwardable mail to the mailing address on the voter 's registration application and to any new address of the voter known to the registrar.

(a-1) The secretary of state shall enter into an agreement with the Department of Public Safety under which information in the existing statewide computerized voter registration list is compared against information in the database of the Department of Public Safety on a monthly basis to verify the accuracy of citizenship status information previously provided on voter registration applications. In comparing information under this subsection, the secretary of state shall consider only a voter 's information in the database of the Department of Public Safety that

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1 was derived from documents presented by the voter to the department
 2 after the person 's current voter registration became effective, and
 3 may not consider information derived from documents presented by
 4 the voter to the department before the person 's current voter
 5 registration became effective.

6 (d) The secretary of state shall prescribe rules for the
 7 administration of this section.

8 (e) Not later than December 31 of each year, the secretary
 9 of state shall provide a report to the legislature of the number of
 10 voter registrations canceled under this section during the calendar
 11 year.

12 SECTION 1.05. Section 18.068 , Election Code, is amended by
 13 amending Subsection (a) and adding Subsection (a-1) to read as
 14 follows:

15 (a) The secretary of state shall quarterly compare the
 16 information received under Section 16.001 of this code and Sections
 17 ~~[Section]~~ 62.113 and 62.114 , Government Code, to the statewide
 18 computerized voter registration list. If the secretary determines
 19 that a voter on the registration list is deceased or has been
 20 excused or disqualified from jury service because the voter is not a
 21 citizen or a resident of the county in which the voter is registered
 22 to vote, the secretary shall send notice of the determination to:

23 (1) the voter registrar of the counties considered
 24 appropriate by the secretary; and

25 (2) the attorney general, who shall quarterly review
 26 the information to investigate whether a person has committed an
 27 offense under Section 13.007 or other law.

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1 (a-1) The secretary of state is not required to send notice
 2 under Subsection (a) for a voter who is subject to an exemption from
 3 jury service under Section 62.106 , Government Code, if that
 4 exemption is the only reason the voter is excused from jury service.

5 SECTION 1.06. Section 31.006 , Election Code, is amended to
 6 read as follows:

7 Sec. 31.006. REFERRAL ~~[OF COMPLAINT]~~ TO ATTORNEY GENERAL.

8 (a) If, after receiving or discovering information indicating that
 9 ~~[a complaint alleging]~~ criminal conduct in connection with an
 10 election has occurred, the secretary of state determines that there
 11 is reasonable cause to suspect that ~~[the alleged]~~ criminal conduct
 12 occurred, the secretary shall promptly refer the information
 13 ~~[complaint]~~ to the attorney general. The secretary shall deliver
 14 to the attorney general all pertinent documents and information in
 15 the secretary 's possession.

16 (b) The documents and information submitted under
 17 Subsection (a) are not considered public information until:

18 (1) the secretary of state makes a determination that
 19 the information ~~[complaint]~~ received does not warrant an
 20 investigation; or

21 (2) if referred to the attorney general, the attorney
 22 general has completed the investigation or has made a determination
 23 that the information ~~[complaint]~~ referred does not warrant an
 24 investigation.

25 SECTION 1.07. Section 62.113 (b), Government Code, is
 26 amended to read as follows:

27 (b) On the third business day of each month, the clerk shall

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1 send a copy of the list of persons excused or disqualified because
 2 of citizenship in the previous month to:

- 3 (1) the voter registrar of the county;
- 4 (2) the secretary of state; and
- 5 (3) the attorney general and the county or district
 6 attorney[, ~~as applicable,~~] for an investigation of whether the
 7 person committed an offense under Section 13.007, Election Code, or
 8 other law.

9 SECTION 1.08. Sections 62.114 (b) and (c), Government Code,
 10 are amended to read as follows:

11 (b) On the third business day of each month, the clerk shall
 12 send [~~to the voter registrar of the county~~] a copy of the list of
 13 persons excused or disqualified in the previous month because the
 14 persons do not reside in the county to:

- 15 (1) the voter registrar of the county;
- 16 (2) the secretary of state; and
- 17 (3) the attorney general and the county or district
 18 attorney for an investigation of whether the person committed an
 19 offense under Section 13.007, Election Code, or other law.

20 (c) A list compiled under this section may not be used for a
 21 purpose other than a purpose described by Subsection (b) or Section
 22 15.081 or 18.068, Election Code.

23 ARTICLE 2. CONDUCT AND SECURITY OF ELECTIONS

24 SECTION 2.01. Section 43.031, Election Code, is amended by
 25 amending Subsection (b) and adding Subsections (b-1) and (b-2) to
 26 read as follows:

- 27 (b) Each polling place shall be located inside a building.

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1 Except as provided by Subsection (b-1), a polling place may not be
 2 located in a tent or similar temporary moveable structure or in a
 3 facility primarily designed for motor vehicles. No voter may cast a
 4 vote from inside a motor vehicle unless the voter meets the
 5 requirements of Section 64.009 .

6 (b-1) A polling place may be located in a tent or similar
 7 temporary moveable structure if:

8 (1) a building selected for a polling place is later
 9 determined by the county commissioners court to be not reasonably
 10 accessible due to fire, flood, or other natural disaster rendering
 11 the building unsafe for public use;

12 (2) a suitable substitute building is not available;
 13 and

14 (3) the tent or similar temporary moveable structure
 15 is adjacent to the building described by Subdivision (1).

16 (b-2) If the county commissioners court makes a
 17 determination described by Subsection (b-1) (1):

18 (1) the determination is valid only for the next
 19 scheduled election; and

20 (2) the court shall send a record of that
 21 determination to the secretary of state as soon as practicable.

22 SECTION 2.02. Section 61.002 , Election Code, is amended to
 23 read as follows:

24 Sec. 61.002. OPENING AND CLOSING POLLING PLACE FOR VOTING.

25 (a) Immediately before opening the polls for voting on the first
 26 day of early voting and on election day, the presiding election
 27 judge or alternate election judge shall confirm that each voting

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1 machine has any public counter reset to zero and shall print the
 2 tape that shows the counter was set to zero for each candidate or
 3 measure on the ballot.

4 (b) At the official time for opening the polls for voting,
 5 an election officer shall open the polling place entrance and admit
 6 the voters.

7 (c) Immediately after closing the polls for voting on
 8 election day, the presiding election judge or alternate election
 9 judge shall print the tape to show the number of votes cast for each
 10 candidate or ballot measure for each voting machine.

11 (d) Each election judge or alternate election judge present
 12 shall sign a tape printed under this section.

13 SECTION 2.03. Section 64.007 (c), Election Code, is amended
 14 to read as follows:

15 (c) An election officer shall maintain a register of spoiled
 16 ballots at the polling place, including spoiled ballots from a
 17 direct recording electronic voting unit. An election officer shall
 18 enter on the register the name of each voter who returns a spoiled
 19 ballot and the spoiled ballot 's number. The secretary of state
 20 shall create and promulgate a form to be used for this purpose.

21 SECTION 2.04. Subchapter A, Chapter 66, Election Code, is
 22 amended by adding Section 66.004 to read as follows:

23 Sec. 66.004. POLLING PLACE CHECKLISTS. The secretary of
 24 state shall adopt rules and create a checklist or similar
 25 guidelines to assist the presiding judge of a polling place in
 26 processing forms and conducting procedures required by this code at
 27 the opening and closing of the polling place.

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SECTION 2.05. Section 66.052 , Election Code, is amended to read as follows:

Sec. 66.052. DELIVERY BY ELECTION CLERK; CHAIN OF CUSTODY.

(a) A delivery of election records or supplies that is to be performed by the presiding judge may be performed by an election clerk designated by the presiding judge.

(b) If the presiding judge of a polling place designates a clerk to deliver election supplies, the presiding judge shall attest to the designation, and the clerk shall attest to the clerk's acceptance of the responsibility. The secretary of state shall create and promulgate a form to facilitate compliance with this section.

SECTION 2.06. Section 85.005 , Election Code, is amended to read as follows:

Sec. 85.005. REGULAR DAYS AND HOURS FOR VOTING. (a) Except as provided by Subsection (c), in an election in which a county clerk ~~[or city secretary]~~ is the early voting clerk under Section 83.002 ~~[or 83.005]~~, early voting by personal appearance at the main early voting polling place shall be conducted on each weekday of [the weekdays of] the early voting period that is not a legal state holiday and for a period of at least nine hours, except that voting may not be conducted earlier than 6 a.m. or later than 9 p.m. [during the hours that the county clerk's or city secretary's main business office is regularly open for business.]

(b) In an election to which Subsection (a) does not apply, early voting by personal appearance at the main early voting polling place shall be conducted at least nine ~~[eight]~~ hours each

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1 weekday of the early voting period that is not a legal state holiday
 2 unless the territory covered by the election has fewer than 1,000
 3 registered voters. In that case, the voting shall be conducted at
 4 least four ~~[three]~~ hours each day. The authority ordering the
 5 election, or the county clerk if that person is the early voting
 6 clerk, shall determine which hours the voting is to be conducted.

7 (c) In a county with a population of 30,000 ~~[100,000]~~ or
 8 more, the voting in a primary election or the general election for
 9 state and county officers shall be conducted at the main early
 10 voting polling place for at least 12 hours on each weekday of the
 11 last week of the early voting period, and the voting in a special
 12 election ordered by the governor shall be conducted at the main
 13 early voting polling place for at least 12 hours on each of the last
 14 two days of the early voting period. Voting under this subsection
 15 may not be conducted earlier than 6 a.m. or later than 9 p.m. Voting
 16 shall be conducted in accordance with this subsection in those
 17 elections in a county with a population under 30,000 ~~[100,000]~~ on
 18 receipt by the early voting clerk of a written request for the
 19 extended hours submitted by at least 15 registered voters of the
 20 county. The request must be submitted in time to enable compliance
 21 with Section [85.067](#) .

22 (d) A voter who has not voted before the scheduled time for
 23 closing a polling place is entitled to vote after that time if the
 24 voter is in line at the polling place by closing time. The
 25 secretary of state shall promulgate any materials and provide any
 26 training to presiding judges necessary to properly process voters
 27 under this subsection ~~[In an election ordered by a city, early~~

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~~voting by personal appearance at the main early voting polling place shall be conducted for at least 12 hours:~~

~~[(1) on one weekday, if the early voting period consists of less than six weekdays; or~~

~~[(2) on two weekdays, if the early voting period consists of six or more weekdays].~~

SECTION 2.07. Sections 85.006 (b) and (e), Election Code, are amended to read as follows:

(b) In an election in which a county clerk ~~[or city secretary]~~ is the early voting clerk under Section 83.002 ~~[or 83.005]~~, only the early voting clerk may order voting on a Saturday or Sunday. The clerk must do so by written order.

(e) In a primary election or the general election for state and county officers in a county with a population of 30,000 ~~[100,000]~~ or more, the early voting clerk shall order voting by personal appearance ~~[voting]~~ at the main early voting polling place to be conducted on the last Saturday of the early voting period for at least 12 hours, except that voting may not be conducted earlier than 6 a.m. or later than 9 p.m., ~~[on the last Saturday]~~ and on the last Sunday of the early voting period for at least six ~~[five]~~ hours, except that voting may not be conducted earlier than 6 a.m. or later than 9 p.m. ~~[on the last Sunday of the early voting period]~~.

The early voting clerk shall order voting to be conducted at those times in those elections in a county with a population under 30,000 ~~[100,000]~~ on receipt of a written request for those hours submitted by at least 15 registered voters of the county. The request must be submitted in time to enable compliance with Section 85.007 . This

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subsection supersedes any provision of this subchapter to the extent of any conflict.

SECTION 2.08. Section 85.010 (a-1), Election Code, is amended to read as follows:

(a-1) In this section, "eligible county polling place" means an early voting polling place[, ~~other than a polling place established under Section 85.062 (e),~~] established by a county.

SECTION 2.09. Section 85.061, Election Code, is amended by amending Subsection (a) and adding Subsections (a-1) and (a-2) to read as follows:

(a) In a countywide election in which the county clerk is the early voting clerk under Section 83.002, an early voting polling place shall be located inside ~~at~~ each branch office that is regularly maintained for conducting general clerical functions of the county clerk, except as provided by Subsection (b). If a suitable room is unavailable inside the branch office, the polling place may be located in another room inside the same building as the branch office. Except as provided by Subsection (a-1), the polling place may not be located in a tent or similar temporary moveable structure or a parking garage, parking lot, or similar facility designed primarily for motor vehicles.

(a-1) An early voting polling place may be located in a tent or similar temporary moveable structure if:

(1) a building selected for an early voting polling place is later determined by the county commissioners court to be not reasonably accessible due to fire, flood, or other natural disaster rendering the building unsafe for public use;

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1 (2) a suitable substitute building is not available;
 2 and

3 (3) the tent or similar temporary moveable structure
 4 is adjacent to the building described by Subdivision (1).

5 (a-2) If the county commissioners court makes a
 6 determination described by Subsection (a-1)(1):

7 (1) the determination is valid only for the next
 8 scheduled election; and

9 (2) the court shall send a record of that
 10 determination to the secretary of state as soon as practicable.

11 SECTION 2.10. Section 85.062 , Election Code, is amended by
 12 amending Subsection (b) and adding Subsections (b-1), (b-2), and
 13 (f-1) to read as follows:

14 (b) A polling place established under this section may be
 15 located, subject to Subsection (d), at any place in the territory
 16 served by the early voting clerk and may be located inside ~~in~~ any
 17 building ~~[stationary structure]~~ as directed by the authority
 18 establishing the branch office. Except as provided by Subsection
 19 (b-1), the ~~The~~ polling place may not be located in a tent or
 20 similar temporary movable structure or a parking garage, parking
 21 lot, or similar facility designed primarily for motor vehicles in
 22 the general election for state and county officers, general primary
 23 election, or runoff primary election. Ropes or other suitable
 24 objects may be used at the polling place to ensure compliance with
 25 Section 62.004 . Persons who are not expressly permitted by law to
 26 be in a polling place shall be excluded from the polling place to
 27 the extent practicable.

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1 (b-1) A temporary branch polling place may be located in a
 2 tent or similar temporary moveable structure if:

3 (1) a building selected for a temporary branch polling
 4 place is later determined by the county commissioners court to be
 5 not reasonably accessible due to fire, flood, or other natural
 6 disaster rendering the building unsafe for public use;

7 (2) a suitable substitute building is not available;
 8 and

9 (3) the tent or similar temporary moveable structure
 10 is adjacent to the building described by Subdivision (1).

11 (b-2) If the county commissioners court makes a
 12 determination described by Subsection (b-1) (1):

13 (1) the determination is valid only for the next
 14 scheduled election; and

15 (2) the court shall send a record of that
 16 determination to the secretary of state as soon as practicable.

17 (f-1) Notwithstanding any other provision of this section
 18 concerning the location of temporary branch polling places, in an
 19 election in which countywide polling places are used, the
 20 commissioners court of a county shall employ the same methodology
 21 it uses to determine the location of countywide polling places to
 22 determine the location of temporary branch polling places.

23 SECTION 2.11. Section 124.002 , Election Code, is amended by
 24 adding Subsection (c) to read as follows:

25 (c) Voting system ballots may not be arranged in a manner
 26 that allows a political party 's candidates to be selected in one
 27 motion or gesture.

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SECTION 2.12. Section [127.1232](#), Election Code, is amended to read as follows:

Sec. 127.1232. SECURITY OF VOTED BALLOTS. (a) The general custodian of election records shall post a licensed peace officer ~~[guard]~~ to ensure the security of ballot boxes containing voted ballots throughout the period of tabulation at the central counting station.

(b) The general custodian of election records shall implement a video surveillance system that retains a record of all areas containing voted ballots:

(1) from the time the voted ballots are delivered to the central counting station until the canvass of precinct election returns; and

(2) from the time the voted ballots are delivered to the signature verification committee or early voting ballot board until the canvass of precinct election returns.

(c) A video from a system implemented under Subsection (b) shall be made available to the public by a livestream.

(d) The video recorded is an election record under Section [1.012](#) and shall be retained by the general custodian of election records until the end of the calendar year in which an election is held or until an election contest filed in the county has been resolved, whichever is later.

ARTICLE 3. ELECTION OFFICERS AND OBSERVERS

SECTION 3.01. Subchapter [A](#), Chapter [33](#), Election Code, is amended by adding Section 33.0015 to read as follows:

Sec. 33.0015. REFERENCES TO EARLY VOTING BALLOT BOARD IN

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1 THIS CHAPTER. A reference in this chapter to an early voting ballot
 2 board includes a signature verification committee.

3 SECTION 3.02. Subchapter A, Chapter 33, Election Code, is
 4 amended by adding Section 33.008 to read as follows:

5 Sec. 33.008. TRAINING MANUAL. (a) The secretary of state
 6 shall publish and maintain a training manual for watchers and shall
 7 make the manual available on the secretary of state 's Internet
 8 website.

9 (b) An appointing authority must provide each watcher
 10 appointed by the authority with a copy of the training manual
 11 maintained under this section.

12 SECTION 3.03. Section 33.051, Election Code, is amended by
 13 adding Subsections (g) and (h) to read as follows:

14 (g) An election officer commits an offense if the officer
 15 intentionally or knowingly refuses to accept a watcher for service
 16 when acceptance of the watcher is required by this section. An
 17 offense under this subsection is a Class A misdemeanor.

18 (h) Before accepting a watcher, the officer presented with a
 19 watcher 's certificate of appointment shall require the watcher to
 20 take the following oath, administered by the officer: "I swear (or
 21 affirm) that I will not disrupt the voting process or harass voters
 22 in the discharge of my duties."

23 SECTION 3.04. Section 33.056, Election Code, is amended by
 24 amending Subsection (a) and adding Subsections (e) and (f) to read
 25 as follows:

26 (a) Except as provided by Section 33.057, a watcher is
 27 entitled to observe any activity conducted at the location at which

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1 the watcher is serving. A watcher is entitled to sit or stand
 2 ~~[conveniently]~~ near enough to see and hear the election officers
 3 conducting the observed activity, except as otherwise prohibited by
 4 this chapter.

5 (e) Except as provided by Section 33.057 (b), a watcher may
 6 not be denied free movement where election activity is occurring
 7 within the location at which the watcher is serving.

8 (f) In this code, a watcher who is entitled to "observe" an
 9 election activity is entitled to sit or stand near enough to see and
 10 hear the activity.

11 SECTION 3.05. Subchapter C, Chapter 33, Election Code, is
 12 amended by adding Section 33.0605 to read as follows:

13 Sec. 33.0605. OBSERVING DATA STORAGE SEALING AND TRANSFER.

14 (a) A watcher appointed to serve at a polling place in an election
 15 who is available at the time of the action may observe all election
 16 activities relating to closing the polling place, including the
 17 sealing and transfer of a memory card, flash drive, hard drive, data
 18 storage device, or other medium now existing or later developed
 19 used by the voting system equipment.

20 (b) Notwithstanding any other provision of this code, a
 21 watcher duly accepted for service at a polling location is entitled
 22 to follow the transfer of election materials from the polling place
 23 at which the watcher was accepted to a regional tabulating center,
 24 the central counting station, or any other location designated to
 25 process election materials. The authority responsible for
 26 administering a regional tabulating center or another location
 27 where election materials are processed must accept duly appointed

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1 watchers for service in the same manner a watcher is accepted for
 2 service under Section 33.051 and must accept the same number of
 3 watchers that may serve under Section 33.007 (a).

4 SECTION 3.06. Section 33.061 (a), Election Code, is amended
 5 to read as follows:

6 (a) A person commits an offense if the person serves in an
 7 official capacity at a location at which the presence of watchers is
 8 authorized and knowingly prevents a watcher from observing an
 9 activity or procedure the person knows the watcher is entitled to
 10 observe, including by taking any action to obstruct the view of a
 11 watcher or distance the watcher from the activity or procedure to be
 12 observed in a manner that would make observation not reasonably
 13 effective.

14 SECTION 3.07. Subchapter C, Chapter 33, Election Code, is
 15 amended by adding Section 33.063 to read as follows:

16 Sec. 33.063. RELIEF. (a) A watcher, or the appointing
 17 authority for a watcher, who believes that the watcher was
 18 unlawfully prevented or obstructed from the performance of the
 19 watcher 's duties may seek:

20 (1) injunctive relief under Section 273.081 ,
 21 including issuance of temporary orders;

22 (2) a writ of mandamus under Section 161.009 or
 23 273.061 ; and

24 (3) any other remedy available under law.

25 (b) The relief provided by this section is available to a
 26 state inspector appointed under Chapter 34 or any other election
 27 inspector authorized by law.

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SECTION 3.08. Section 86.006 , Election Code, is amended by amending Subsection (a) and adding Subsection (a-2) to read as follows:

(a) A marked ballot voted under this chapter must be returned to the early voting clerk in the official carrier envelope. The carrier envelope may be delivered in another envelope and must be transported and delivered only by:

(1) mail;

(2) common or contract carrier; or

(3) subject to Subsections ~~[Subsection]~~ (a-1) and (a-2), in-person delivery by the voter who voted the ballot.

(a-2) An in-person delivery of a marked ballot voted under this chapter must be received by an election official at the time of delivery. The receiving official shall record the voter 's name, signature, and type of identification provided under Section 63.0101 on a roster prescribed by the secretary of state. The receiving official shall attest on the roster that the delivery complies with this section.

SECTION 3.09. Section 87.002 , Election Code, is amended to read as follows:

Sec. 87.002. COMPOSITION OF BOARD. (a) The early voting ballot board consists of a presiding judge, an alternate presiding judge, and at least one ~~[two]~~ other member ~~[members]~~.

(b) Except as provided by Subsection (d), the presiding judge and the alternate presiding judge are ~~[is]~~ appointed in the same manner as a presiding election judge and alternate presiding election judge, respectively. Except as provided by Subsection

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(c), each ~~[the]~~ other member is ~~[members—are]~~ appointed by the presiding judge in the same manner as the precinct election clerks.

(c) In the general election for state and county officers, each county chair of a political party with nominees on the general election ballot shall submit to the county election board a list of names of persons eligible to serve on the early voting ballot board in order of the county chair 's preference. The county election board shall appoint at least one person from each list to serve as a member of the early voting ballot board. The same number of members must be appointed from each list. The county election board shall appoint persons as members of the early voting ballot board in the order of preference indicated on each list.

(d) In addition to the members appointed under Subsection (c), the county election board shall appoint as the presiding judge the highest-ranked person on ~~[from]~~ the list provided under that subsection by the political party whose nominee for governor received the most votes in the county in the most recent gubernatorial general election and as the alternate presiding judge the highest-ranked person on the list provided under that subsection by the political party whose nominee for governor received the second most votes in the county in the most recent gubernatorial general election.

SECTION 3.10. Sections 87.027 (d) and (e), Election Code, are amended to read as follows:

(d) The early voting clerk shall determine the number of members who are to compose the signature verification committee and shall state that number in the order calling for the committee 's

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1 appointment. A committee must consist of not fewer than five
 2 members. In an election in which party alignment is indicated on
 3 the ballot, each county chair of a political party with a nominee or
 4 aligned candidate on the ballot shall submit to the appointing
 5 authority a list of names of persons eligible to serve on the
 6 signature verification committee in order of the county chair's
 7 preference. The authority shall appoint at least two persons from
 8 each list in the order of preference indicated on each list to serve
 9 as members of the committee. The same number of members must be
 10 appointed from each list. The authority shall appoint as ~~the~~
 11 chair of the committee the highest-ranked person on ~~from~~ the list
 12 provided by the political party whose nominee for governor received
 13 the most votes in the county in the most recent gubernatorial
 14 general election. The authority shall appoint as vice chair of the
 15 committee the highest-ranked person on the list provided by the
 16 political party whose nominee for governor received the second most
 17 votes in the county in the most recent gubernatorial general
 18 election. A vacancy on the committee shall be filled by appointment
 19 from the original list or from a new list submitted by the
 20 appropriate county chair.

21 (e) To be eligible to serve on a signature verification
 22 committee, a person must be eligible under Subchapter C, Chapter
 23 32, for service as a presiding election judge, except that the
 24 person must be a qualified voter:

25 (1) of the county, in a countywide election ordered by
 26 the governor or a county authority or in a primary election;

27 (2) of the part of the county in which the election is

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held, for an election ordered by the governor or a county authority that does not cover the entire county of the person 's residence; or (3) of the political subdivision, in an election ordered by an authority of a political subdivision other than a county.

SECTION 3.11. Chapter 121 , Election Code, is amended by adding Section 121.004 to read as follows:

Sec. 121.004. COMMUNICATIONS WITH VOTING SYSTEMS VENDOR PUBLIC INFORMATION. Except as provided by Sections 552.110 and 552.1101 , Government Code, a written letter, e-mail, or other communication, including a communication made confidential by other law, between a public official and a voting systems vendor:

(1) is not confidential;

(2) is public information for purposes of Chapter 552 , Government Code; and

(3) is not subject to an exception to disclosure provided by Chapter 552 , Government Code.

SECTION 3.12. Sections 127.006 (a) and (c), Election Code, are amended to read as follows:

(a) The ~~Both the~~ manager, ~~and~~ the presiding judge, and the alternate presiding judge may appoint clerks to serve at the central counting station.

(c) A clerk appointed by the manager serves under the manager and shall perform the functions directed by the manager. A clerk appointed by the presiding judge or the alternate presiding judge serves under the presiding judge and shall perform the functions directed by the presiding judge.

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SECTION 3.13. Subchapter A, Chapter 127, Election Code, is amended by adding Section 127.009 to read as follows:

Sec. 127.009. ELECTRONIC DEVICES IN CENTRAL COUNTING STATION. (a) A counting station manager and the presiding judge of the counting station shall develop a protocol under which any electronic device inside a central counting station that is necessary to count votes is equipped with software that tracks all input and activity on the electronic device.

(b) The counting station manager and the presiding judge of the counting station shall ensure that the input and activity tracked by the software is printed and delivered to the secretary of state not later than the fifth day after vote counting is complete.

(c) This section applies only to a central counting station located in a county with a population of 250,000 or more.

SECTION 3.14. Section 127.1301, Election Code, is amended to read as follows:

Sec. 127.1301. ~~[TALLYING, TABULATING, AND REPORTING]~~ CENTRALLY COUNTED OPTICAL SCAN BALLOTS ~~[BALLOT UNDERVOTES AND OVERVOTES].~~ (a) In an election using centrally counted optical scan ballots, the undervotes and overvotes on those ballots shall be tallied, tabulated, and reported by race and by election precinct in the form and manner prescribed by the secretary of state.

(b) After January 1, 2024, an authority operating a central counting station under this chapter may not purchase or use a centrally counted optical ballot scan system that uses a data storage disc on which information, once written, is capable of

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1 being modified.

2 SECTION 3.15. Section 127.131 , Election Code, is amended by
3 adding Subsection (f) to read as follows:

4 (f) The presiding judge of the central counting station
5 shall provide and attest to a written reconciliation of votes and
6 voters at the close of tabulation for election day and again after
7 the central counting station meets for the last time to process
8 late-arriving ballots by mail and provisional ballots. The
9 secretary of state shall create and promulgate rules and a form to
10 facilitate compliance with this subsection. The form shall be
11 posted on a website maintained by the county along with election
12 returns and results.

13 SECTION 3.16. Section 129.023 , Election Code, is amended by
14 adding Subsections (b-2) and (c-1) to read as follows:

15 (b-2) If the test is being conducted for an election in
16 which a county election board has been established under Section
17 51.002 , the general custodian of election records shall notify each
18 member of the board of the test at least 48 hours before the date of
19 the test. If the county election board chooses to witness the test,
20 each member shall sign the statement required by Subsection (e)(1).

21 (c-1) A test conducted under this section must also require
22 the general custodian of election records to demonstrate, using a
23 representative sample of voting system equipment, that the source
24 code of the equipment has not been altered.

25 ARTICLE 4. VOTING BY MAIL

26 SECTION 4.01. Section 84.001 (b), Election Code, is amended
27 to read as follows:

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(b) An application must be submitted in writing and signed by the applicant using ink on paper. An electronic signature or photocopied signature is not permitted.

SECTION 4.02. Subchapter A, Chapter 84, Election Code, is amended by adding Section 84.0011 to read as follows:

Sec. 84.0011. SOLICITATION OF BALLOT BY MAIL APPLICATIONS PROHIBITED. The early voting clerk may make no attempt to solicit a person to complete an application for an early voting ballot by mail, whether directly or through a third party.

SECTION 4.03. Section 84.002, Election Code, as effective September 1, 2021, is amended by amending Subsection (a) and adding Subsection (b-1) to read as follows:

(a) An early voting ballot application must include:

(1) the applicant 's name and the address at which the applicant is registered to vote;

(1-a) the following information:

(A) the number of the applicant 's driver 's license, election identification certificate, or personal identification card issued by the Department of Public Safety;

(B) if the applicant has not been issued a number described by Paragraph (A), the last four digits of the applicant 's social security number; or

(C) a statement by the applicant that the applicant has not been issued a number described by Paragraph (A) or (B);

(2) for an application for a ballot to be voted by mail on the ground of absence from the county of residence, the address

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1 outside the applicant 's county of residence to which the ballot is
2 to be mailed;

3 (3) for an application for a ballot to be voted by mail
4 on the ground of age or disability, the address of the hospital,
5 nursing home or other long-term care facility, or retirement
6 center, or of a person related to the applicant within the second
7 degree by affinity or the third degree by consanguinity, as
8 determined under Chapter 573 , Government Code, if the applicant is
9 living at that address and that address is different from the
10 address at which the applicant is registered to vote;

11 (4) for an application for a ballot to be voted by mail
12 on the ground of confinement in jail, the address of the jail or of a
13 person related to the applicant within the degree described by
14 Subdivision (3);

15 (5) for an application for a ballot to be voted by mail
16 on any ground, an indication of each election for which the
17 applicant is applying for a ballot;

18 (6) an indication of the ground of eligibility for
19 early voting; and

20 (7) for an application for a ballot to be voted by mail
21 on the ground of involuntary civil commitment, the address of the
22 facility operated by or under contract with the Texas Civil
23 Commitment Office or of a person related to the applicant within the
24 degree of consanguinity described by Subdivision (3).

25 (b-1) A person may use the number of a driver 's license,
26 election identification certificate, or personal identification
27 card that has expired for the purpose of fulfilling the requirement

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1 under Subsection (a)(1-a) if the license or identification is
 2 otherwise valid.

3 SECTION 4.04. Section 84.011 (a), Election Code, as
 4 effective September 1, 2021, is amended to read as follows:

5 (a) The officially prescribed application form for an early
 6 voting ballot must include:

7 (1) immediately preceding the signature space the
 8 statement: "I certify that the information given in this
 9 application is true, and I understand that giving false information
 10 in this application is a crime.";

11 (2) a statement informing the applicant of the
 12 offenses prescribed by Sections 84.003 and 84.004 ;

13 (3) spaces for entering an applicant 's voter
 14 registration number and county election precinct of registration,
 15 with a statement informing the applicant that failure to furnish
 16 that information does not invalidate the application;

17 (3-a) a space for entering the information required
 18 under Section 84.002 (a)(1-a); and

19 (4) on an application for a ballot to be voted by mail:

20 (A) a space for an applicant applying on the
 21 ground of absence from the county of residence to indicate the date
 22 on or after which the applicant can receive mail at the address
 23 outside the county;

24 (B) a space for indicating the fact that an
 25 applicant whose application is signed by a witness cannot make the
 26 applicant 's mark and a space for indicating the relationship or
 27 lack of relationship of the witness to the applicant;

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(C) a space for entering an applicant 's telephone number, with a statement informing the applicant that failure to furnish that information does not invalidate the application;

(D) a space or box for an applicant applying on the ground of age or disability to indicate that the address to which the ballot is to be mailed is the address of a facility or relative described by Section 84.002 (a)(3), if applicable;

(E) a space or box for an applicant applying on the ground of confinement in jail or involuntary civil commitment to indicate that the address to which the ballot is to be mailed is the address of a relative described by Section 84.002 (a)(4) or (7), if applicable;

(F) a space for an applicant applying on the ground of age or disability to indicate if the application is an application under Section 86.0015 ;

(G) spaces for entering the signature, printed name, and residence address of any person assisting the applicant;

(H) a statement informing the applicant of the condition prescribed by Section 81.005 ; and

(I) a statement informing the applicant of the requirement prescribed by Section 86.003 (c).

SECTION 4.05. Subchapter A, Chapter 84 , Election Code, is amended by adding Section 84.0111 to read as follows:

Sec. 84.0111. DISTRIBUTION OF APPLICATION FORM. (a)
Except as provided by Subsection (c) or as otherwise authorized by
this code, an officer or employee of this state or of a political
subdivision of this state may not distribute an application form

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1 for an early voting ballot to a person who did not request an
 2 application under Section 84.001 .

3 (b) An officer or employee of this state or of a political
 4 subdivision of this state may not use public funds to facilitate the
 5 distribution by another person of an application form for an early
 6 voting ballot to a person who did not request an application under
 7 Section 84.001 .

8 (c) A political party or a candidate for office may
 9 distribute an application form for an early voting ballot to a
 10 person who did not request an application under Section 84.001 .

11 SECTION 4.06. Section 84.032 (c), Election Code, is amended
 12 to read as follows:

13 (c) An applicant may submit a request after the close of
 14 early voting by personal appearance by appearing in person and:

15 (1) returning the ballot to be voted by mail to the
 16 early voting clerk; or

17 (2) executing an affidavit that the applicant:

18 (A) has not received the ballot to be voted by
 19 mail; ~~or~~

20 (B) never requested a ballot to be voted by mail; or
 21 or

22 (C) received notice of a defect under Section
 23 87.0271(b) or 87.0411(b) .

24 SECTION 4.07. Section 84.035 , Election Code, is amended to
 25 read as follows:

26 Sec. 84.035. BALLOT SENT TO APPLICANT. (a) If the early
 27 voting clerk cancels an application by an applicant to whom an early

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1 voting ballot has been sent, the clerk shall:

2 (1) remove the applicant 's name from the early voting
3 roster; and

4 (2) make any other entries in the records and take any
5 other action necessary to prevent the ballot from being counted if
6 returned.

7 (b) An election judge may permit a person to whom an early
8 voting ballot has been sent who cancels the person 's application
9 for a ballot to be voted by mail in accordance with Section 84.032
10 but fails to return the ballot to be voted by mail to the early
11 voting clerk, deputy early voting clerk, or presiding judge as
12 provided by that section to vote only a provisional ballot under
13 Section 63.011 .

14 SECTION 4.08. Section 86.001 , Election Code, is amended by
15 adding Subsection (f) to read as follows:

16 (f) If the information required under Section
17 84.002 (a) (1-a) included on the application does not identify the
18 same voter identified on the applicant 's application for voter
19 registration under Section 13.002 (c) (8), the clerk shall reject the
20 application.

21 SECTION 4.09. Section 86.002 , Election Code, is amended by
22 adding Subsections (g), (h), and (i) to read as follows:

23 (g) The carrier envelope must include a space that is hidden
24 from view when the envelope is sealed for the voter to enter the
25 following information:

26 (1) the number of the voter 's driver 's license,
27 election identification certificate, or personal identification

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1 card issued by the Department of Public Safety;

2 (2) if the voter has not been issued a number described
 3 by Subdivision (1), the last four digits of the voter's social
 4 security number; or

5 (3) a statement by the applicant that the applicant
 6 has not been issued a number described by Subdivision (1) or (2).

7 (h) A person may use the number of a driver's license,
 8 election identification certificate, or personal identification
 9 card that has expired for purposes of Subsection (g) if the license
 10 or identification is otherwise valid.

11 (i) No record associating an individual voter with a ballot
 12 may be created.

13 SECTION 4.10. Section 86.011 (c), Election Code, is amended
 14 to read as follows:

15 (c) If the return is not timely, the clerk shall enter the
 16 time of receipt on the carrier envelope and retain it in a locked
 17 container for the period for preserving the precinct election
 18 records. The clerk shall destroy the unopened envelope and its
 19 contents after the preservation period.

20 SECTION 4.11. Section 86.015 (c), Election Code, as
 21 effective September 1, 2021, is amended to read as follows:

22 (c) An online tool used under this section must:

23 (1) for each election, record:

24 (A) each application for a ballot to be voted by
 25 mail received by the clerk; and

26 (B) each carrier envelope sent to a voter by the
 27 clerk;

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(2) for each carrier envelope, record or assign a serially numbered and sequentially issued barcode or tracking number that is unique to each envelope; ~~and~~

(3) update the applicable Internet website as soon as practicable after each of the following events occurs:

(A) receipt by the early voting clerk of the person 's application for a ballot to be voted by mail;

(B) acceptance or rejection by the early voting clerk of the person 's application for a ballot to be voted by mail;

(C) placement in the mail by the early voting clerk of the person 's official ballot;

(D) receipt by the early voting clerk of the person 's marked ballot; and

(E) acceptance or rejection by the early voting ballot board of a person 's marked ballot; and

(4) allow a voter to add or correct information required under Section 84.002 (a) (1-a) or Section 86.002 (g).

SECTION 4.12. Section 87.027 (i), Election Code, is amended to read as follows:

(i) The signature verification committee shall compare the signature on each carrier envelope certificate, except those signed for a voter by a witness, with the signature on the voter 's ballot application to determine whether the signatures are those of the voter. The committee may also compare the signatures with any known signature ~~[two or more signatures]~~ of the voter ~~[made within the preceding six years and]~~ on file with the county clerk or voter registrar to determine whether the signatures are those of the

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1 voter. Except as provided by Subsection (l), a determination under
 2 this subsection that the signatures are not those of the voter must
 3 be made by a majority vote of the committee 's membership. The
 4 committee shall place the jacket envelopes, carrier envelopes, and
 5 applications of voters whose signatures are not those of the voter
 6 in separate containers from those of voters whose signatures are
 7 those of the voter. The committee chair shall deliver the sorted
 8 materials to the early voting ballot board at the time specified by
 9 the board 's presiding judge.

10 SECTION 4.13. Subchapter B, Chapter 87, Election Code, is
 11 amended by adding Section 87.0271 to read as follows:

12 Sec. 87.0271. OPPORTUNITY TO CORRECT DEFECT: SIGNATURE
 13 VERIFICATION COMMITTEE. (a) This section applies to an early
 14 voting ballot voted by mail:

15 (1) for which the voter did not sign the carrier
 16 envelope certificate;

17 (2) for which it cannot immediately be determined
 18 whether the signature on the carrier envelope certificate is that
 19 of the voter;

20 (3) missing any required statement of residence;

21 (4) missing information or containing incorrect
 22 information required under Section 84.002 (a) (1-a) or Section
 23 86.002 ; or

24 (5) containing incomplete information with respect to
 25 a witness.

26 (b) Before deciding whether to accept or reject a timely
 27 delivered ballot under Section 87.027 , the signature verification

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1 committee may:

2 (1) return the carrier envelope to the voter by mail,
 3 if the signature verification committee determines that it would be
 4 possible to correct the defect and return the carrier envelope
 5 before the time the polls are required to close on election day; or

6 (2) notify the voter of the defect by telephone or
 7 e-mail and inform the voter that the voter may come to the early
 8 voting clerk 's office in person to:

9 (A) correct the defect; or

10 (B) request to have the voter 's application to
 11 vote by mail canceled under Section 84.032 .

12 (c) If the signature verification committee takes an action
 13 described by Subsection (b), the committee must take either action
 14 described by that subsection with respect to each ballot in the
 15 election to which this section applies.

16 (d) A poll watcher is entitled to observe an action taken
 17 under Subsection (b).

18 (e) The secretary of state may prescribe any procedures
 19 necessary to implement this section.

20 SECTION 4.14. Section 87.041 , Election Code, is amended by
 21 amending Subsections (b) and (e) and adding Subsection (d-1) to
 22 read as follows:

23 (b) A ballot may be accepted only if:

24 (1) the carrier envelope certificate is properly
 25 executed;

26 (2) neither the voter 's signature on the ballot
 27 application nor the signature on the carrier envelope certificate

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1 is determined to have been executed by a person other than the
 2 voter, unless signed by a witness;

3 (3) the voter's ballot application states a legal
 4 ground for early voting by mail;

5 (4) the voter is registered to vote, if registration
 6 is required by law;

7 (5) the address to which the ballot was mailed to the
 8 voter, as indicated by the application, was outside the voter's
 9 county of residence, if the ground for early voting is absence from
 10 the county of residence;

11 (6) for a voter to whom a statement of residence form
 12 was required to be sent under Section 86.002 (a), the statement of
 13 residence is returned in the carrier envelope and indicates that
 14 the voter satisfies the residence requirements prescribed by
 15 Section 63.0011 ; ~~and~~

16 (7) the address to which the ballot was mailed to the
 17 voter is an address that is otherwise required by Sections 84.002
 18 and 86.003 ; and

19 (8) the information required under Section 86.002 (g)
 20 provided by the voter identifies the same voter identified on the
 21 voter's application for voter registration under Section
 22 13.002 (c) (8) .

23 (d-1) If a voter provides the information required under
 24 Section 86.002 (g) and it identifies the same voter identified on
 25 the voter's application for voter registration under Section
 26 13.002 (c) (8), the signature on the ballot application and on the
 27 carrier envelope certificate shall be rebuttably presumed to be the

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1 signatures of the voter.

2 (e) In making the determination under Subsection (b)(2), to
 3 determine whether the signatures are those of the voter, the board
 4 may also compare the signatures with any known signature [~~two or~~
 5 ~~more signatures~~] of the voter [~~made within the preceding six years~~
 6 ~~and~~ on file with the county clerk or voter registrar [~~to determine~~
 7 ~~whether the signatures are those of the voter~~].

8 SECTION 4.15. Subchapter C, Chapter 87, Election Code, is
 9 amended by adding Section 87.0411 to read as follows:

10 Sec. 87.0411. OPPORTUNITY TO CORRECT DEFECT: EARLY VOTING
 11 BALLOT BOARD. (a) This section applies to an early voting ballot
 12 voted by mail:

13 (1) for which the voter did not sign the carrier
 14 envelope certificate;

15 (2) for which it cannot immediately be determined
 16 whether the signature on the carrier envelope certificate is that
 17 of the voter;

18 (3) missing any required statement of residence;

19 (4) missing information or containing incorrect
 20 information required under Section 84.002 (a)(1-a) or Section
 21 86.002 ; or

22 (5) containing incomplete information with respect to
 23 a witness.

24 (b) Before deciding whether to accept or reject a timely
 25 delivered ballot under Section 87.041 , the early voting ballot
 26 board may:

27 (1) return the carrier envelope to the voter by mail,

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1 if the early voting ballot board determines that it would be
 2 possible to correct the defect and return the carrier envelope
 3 before the time the polls are required to close on election day; or
 4 (2) notify the voter of the defect by telephone or
 5 e-mail and inform the voter that the voter may come to the early
 6 voting clerk 's office in person to:

7 (A) correct the defect; or

8 (B) request to have the voter 's application to
 9 vote by mail canceled under Section [84.032](#) .

10 (c) If the early voting ballot board takes an action
 11 described by Subsection (b), the board must take either action
 12 described by that subsection with respect to each ballot in the
 13 election to which this section applies.

14 (d) A poll watcher is entitled to observe an action taken
 15 under Subsection (b).

16 (e) The secretary of state may prescribe any procedures
 17 necessary to implement this section.

18 SECTION 4.16. Section [87.0431](#) (b), Election Code, is amended
 19 to read as follows:

20 (b) The early voting clerk shall, not later than the 30th
 21 day after election day, deliver notice to the attorney general,
 22 including certified copies of the carrier envelope and
 23 corresponding ballot application, of any ballot rejected because:

24 (1) the voter was deceased;

25 (2) the voter already voted in person in the same
 26 election;

27 (3) the signatures on the carrier envelope and ballot

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1 application were not executed by the same person;

2 (4) the carrier envelope certificate lacked a witness
3 signature; ~~or~~

4 (5) the carrier envelope certificate was improperly
5 executed by an assistant; or

6 (6) the early voting ballot board or the signature
7 verification committee determined that another violation of the
8 Election Code occurred.

9 SECTION 4.17. Sections 87.062 (a) and (c), Election Code,
10 are amended to read as follows:

11 (a) On the direction of the presiding judge, the early
12 voting ballot board, in accordance with Section 85.032 (b), shall
13 open the containers ~~[container]~~ for the early voting ballots that
14 are to be counted by the board, remove the contents from each ~~[the]~~
15 container, and remove any ballots enclosed in ballot envelopes from
16 their envelopes.

17 (c) Ballots voted by mail shall be tabulated and stored
18 separately from the ballots voted by personal appearance and shall
19 be separately reported on the returns ~~[The results of all early~~
20 ~~voting ballots counted by the board under this subchapter shall be~~
21 ~~included in the same return].~~

22 SECTION 4.18. Section 87.103 , Election Code, is amended to
23 read as follows:

24 Sec. 87.103. COUNTING BALLOTS AND PREPARING RETURNS. (a)
25 The early voting electronic system ballots counted at a central
26 counting station, the ballots cast at precinct polling places, and
27 the ballots voted by mail shall be tabulated separately ~~[from the~~

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1 ~~ballots cast at precinct polling places]~~ and shall be separately
 2 reported on the returns.

3 (b) The early voting returns prepared at the central
 4 counting station must include any early voting results obtained by
 5 the early voting ballot board under Subchapter ~~[Subchapters]~~ D ~~[and~~
 6 ~~]~~.

7 SECTION 4.19. Section 87.126 , Election Code, is amended by
 8 adding Subsection (a-1) to read as follows:

9 (a-1) Electronic records made under this section shall
 10 record both sides of any application, envelope, or ballot recorded,
 11 and all such records shall be provided to the early voting ballot
 12 board, the signature verification committee, or both.

13 SECTION 4.20. Subchapter G, Chapter 87 , Election Code, is
 14 amended by adding Section 87.128 to read as follows:

15 Sec. 87.128. NOTES. Each member of an early voting ballot
 16 board and each member of a signature verification committee is
 17 entitled to take and keep any notes reasonably necessary to perform
 18 the member 's duties under this chapter.

19 ARTICLE 5. ASSISTANCE OF VOTERS

20 SECTION 5.01. Section 64.009 , Election Code, is amended by
 21 amending Subsection (b) and adding Subsections (e), (f), (f-1),
 22 (g), and (h) to read as follows:

23 (b) The regular voting procedures, except those in
 24 Subchapter B, may be modified by the election officer to the extent
 25 necessary to conduct voting under this section.

26 (e) Except as provided by Section 33.057 , a poll watcher is
 27 entitled to observe any activity conducted under this section.

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1 (f) A person who simultaneously assists three or more voters
 2 voting under this section by providing the voters with
 3 transportation to the polling place must complete and sign a form,
 4 provided by an election officer, that contains the person 's name
 5 and address and whether the person is providing assistance solely
 6 under this section or under both this section and Subchapter B.

7 (f-1) Subsection (f) does not apply if the person is related
 8 to each voter within the second degree by affinity or the third
 9 degree by consanguinity, as determined under Subchapter B, Chapter
 10 573 , Government Code.

11 (g) A form completed under Subsection (f) shall be delivered
 12 to the secretary of state as soon as practicable. The secretary
 13 shall retain a form delivered under this section for the period for
 14 preserving the precinct election records and shall make the form
 15 available to the attorney general for inspection upon request.

16 (h) The secretary of state shall prescribe the form
 17 described by Subsection (f).

18 SECTION 5.02. Section 64.031 , Election Code, is amended to
 19 read as follows:

20 Sec. 64.031. ELIGIBILITY FOR ASSISTANCE. A voter is
 21 eligible to receive assistance in marking or reading the ballot, as
 22 provided by this subchapter, if the voter cannot prepare or read the
 23 ballot because of:

24 (1) a physical disability that renders the voter
 25 unable to write or see; or

26 (2) an inability to read the language in which the
 27 ballot is written.

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SECTION 5.03. Subchapter B, Chapter 64, Election Code, is amended by adding Section 64.0322 to read as follows:

Sec. 64.0322. SUBMISSION OF FORM BY ASSISTANT. (a) A person, other than an election officer, who assists a voter in accordance with this chapter is required to complete a form stating:

(1) the name and address of the person assisting the voter;

(2) the relationship to the voter of the person assisting the voter; and

(3) whether the person assisting the voter received or accepted any form of compensation or other benefit from a candidate, campaign, or political committee.

(b) The secretary of state shall prescribe the form required by this section. The form must be incorporated into the official carrier envelope if the voter is voting an early voting ballot by mail and receives assistance under Section 86.010, or must be submitted to an election officer at the time the voter casts a ballot if the voter is voting at a polling place or under Section 64.009.

SECTION 5.04. Section 64.034, Election Code, is amended to read as follows:

Sec. 64.034. OATH. A person, other than an election officer, selected to provide assistance to a voter must take the following oath, administered by an election officer at the polling place, before providing assistance:

"I swear (or affirm) under penalty of perjury that the voter I

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1 am assisting represented to me they are eligible to receive
 2 assistance; I will not suggest, by word, sign, or gesture, how the
 3 voter should vote; ~~[I will confine my assistance to answering the~~
 4 ~~voter's questions, to stating propositions on the ballot, and to~~
 5 ~~naming candidates and, if listed, their political parties;]~~ I will
 6 prepare the voter's ballot as the voter directs; I did not
 7 encourage, pressure, or coerce the voter into choosing me to
 8 provide assistance; ~~[and]~~ I am not the voter's employer, an agent of
 9 the voter's employer, or an officer or agent of a labor union to
 10 which the voter belongs; I will not communicate information about
 11 how the voter has voted to another person; and I understand that if
 12 assistance is provided to a voter who is not eligible for
 13 assistance, the voter's ballot may not be counted."

14 SECTION 5.05. Sections 86.010 (e), (h), and (i), Election
 15 Code, are amended to read as follows:

16 (e) A person who assists a voter to prepare a ballot to be
 17 voted by mail shall enter on the official carrier envelope of the
 18 voter:

19 (1) the person's signature, printed name, and
 20 residence address; _

21 (2) the relationship of the person providing the
 22 assistance to the voter; and

23 (3) whether the person received or accepted any form
 24 of compensation or other benefit from a candidate, campaign, or
 25 political committee in exchange for providing assistance ~~[on the~~
 26 ~~official carrier envelope of the voter]~~.

27 (h) Subsection (f) does not apply to:

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1 (1) a violation of Subsection (c), if the person is
 2 related to the voter within the second degree by affinity or the
 3 third degree by consanguinity, as determined under Subchapter B,
 4 Chapter 573, Government Code, or was physically living in the same
 5 dwelling as the voter at the time of the event; or

6 (2) a violation of Subsection (e), if the person is
 7 related to the voter within the second degree by affinity or the
 8 third degree by consanguinity, as determined under Subchapter B,
 9 Chapter 573, Government Code.

10 (i) An offense under this section for a violation of
 11 Subsection (c) is increased to the next higher category of offense
 12 if it is shown on the trial of an offense under this section that:

13 (1) the defendant was previously convicted of an
 14 offense under this code;

15 (2) the offense involved a voter 65 years of age or
 16 older; or

17 (3) the defendant committed another offense under this
 18 section in the same election.

19 SECTION 5.06. Section 86.013 (b), Election Code, is amended
 20 to read as follows:

21 (b) Spaces must appear on the reverse side of the official
 22 carrier envelope for:

23 (1) indicating the identity and date of the election;

24 ~~[and]~~

25 (2) entering the signature, printed name, and
 26 residence address of a person other than the voter who deposits the
 27 carrier envelope in the mail or with a common or contract carrier;

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1 and

2 (3) indicating the relationship of that person to the
 3 voter.

4 SECTION 5.07. (a) The secretary of state shall conduct a
 5 study regarding the implementation of educational programs,
 6 including the production and publication on the secretary of
 7 state 's Internet website of instructional videos, to help voters
 8 with disabilities understand how to use voting systems used in this
 9 state.

10 (b) Not later than December 1, 2022, the secretary of state
 11 shall submit to the standing committees of the legislature with
 12 jurisdiction over elections a report on the study required by this
 13 section.

14 (c) The secretary of state, using existing resources, may
 15 contract with a qualified vendor to conduct the study required by
 16 this section.

17 (d) This section expires December 1, 2023.

18 ARTICLE 6. FRAUD AND OTHER UNLAWFUL PRACTICES

19 SECTION 6.01. Chapter 63, Election Code, is amended by
 20 adding Section 63.0111 to read as follows:

21 Sec. 63.0111. OFFENSES RELATED TO PROVISIONAL VOTING. (a)
 22 An election judge commits an offense if the judge knowingly
 23 provides a voter with a form for an affidavit required by Section
 24 63.001 if the form contains information that the judge entered on
 25 the form knowing it was false.

26 (b) An offense under this section is a state jail felony.

27 SECTION 6.02. Sections 276.004 (a) and (b), Election Code,

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are amended to read as follows:

(a) A person commits an offense if, with respect to another person over whom the person has authority in the scope of employment, the person knowingly:

(1) refuses to permit the other person to be absent from work on election day or while early voting is in progress for the purpose of attending the polls to vote; or

(2) subjects or threatens to subject the other person to a penalty for attending the polls on election day or while early voting is in progress to vote.

(b) It is an exception to the application of this section that the person 's conduct occurs in connection with an election in which the polls are open on election day or while early voting is in progress for voting for two consecutive hours outside of the voter 's working hours.

SECTION 6.03. Chapter 276 , Election Code, is amended by adding Sections 276.015, 276.016, and 276.017 to read as follows:

Sec. 276.015. VOTE HARVESTING. (a) In this section and in Section 276.016:

(1) "Benefit" means anything reasonably regarded as a gain or advantage, including a promise or offer of employment, a political favor, or an official act of discretion, whether to a person or another party whose welfare is of interest to the person.

(2) "Vote harvesting services" means in-person interaction with one or more voters, in the physical presence of an official ballot, a ballot voted by mail, or an application for ballot by mail, intended to deliver votes for a specific candidate

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1 or measure.

2 (b) A person commits an offense if the person, directly or
 3 through a third party, knowingly provides or offers to provide vote
 4 harvesting services in exchange for compensation or other benefit.

5 (c) A person commits an offense if the person, directly or
 6 through a third party, knowingly provides or offers to provide
 7 compensation or other benefit to another person in exchange for
 8 vote harvesting services.

9 (d) A person commits an offense if the person knowingly
 10 collects or possesses a mail ballot or official carrier envelope in
 11 connection with vote harvesting services.

12 (e) This section does not apply to:

13 (1) an activity not performed in exchange for
 14 compensation or a benefit;

15 (2) interactions that do not directly involve an
 16 official ballot, ballot by mail, or an application for ballot by
 17 mail;

18 (3) interactions that are not conducted in-person with
 19 a voter; or

20 (4) activity that is not designed to deliver votes for
 21 or against a specific candidate or measure.

22 (f) In this section, compensation in exchange for vote
 23 harvesting services is inferred if a person who performed vote
 24 harvesting services for a candidate or campaign solicits, receives,
 25 or is offered compensation from the candidate or campaign, directly
 26 or through a third party, for services other than vote harvesting
 27 services provided.

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1 (g) An offense under this section is a felony of the third
 2 degree.

3 (h) If conduct that constitutes an offense under this
 4 section also constitutes an offense under any other law, the actor
 5 may be prosecuted under this section, the other law, or both.

6 (i) Records necessary to investigate an offense under this
 7 section or any other section of this code shall be provided by an
 8 election officer in an unredacted form to a law enforcement officer
 9 upon request. Records obtained under this subsection are not
 10 subject to public disclosure.

11 Sec. 276.016. CIVIL LIABILITY FOR VOTE HARVESTING. (a) A
 12 person who is shown by a preponderance of the evidence to have
 13 violated Section 276.015 is civilly liable to any candidate or
 14 political party who suffers harm from the vote harvesting services
 15 for damages and penalties that may be awarded under Subsection (c).

16 (b) A person is harmed by the vote harvesting services if
 17 the person can demonstrate that:

18 (1) the person has standing to seek relief; and

19 (2) the liable party violated Section 276.015.

20 (b-1) To establish standing under this section, a person is
 21 not required to demonstrate that the vote harvesting services
 22 successfully delivered votes for a specific candidate or measure,
 23 but must demonstrate that:

24 (1) the vote harvesting services were intended to
 25 deliver votes for a specific candidate or measure; and

26 (2) the person opposed the candidate or measure in the
 27 person 's capacity as a candidate or political party.

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1 (c) A party who prevails in an action under this section may
2 recover damages in an amount including any or all of:

3 (1) the amount of compensation paid to or received by a
4 party in exchange for vote harvesting services;

5 (2) the fair market value of any benefit given or
6 received in exchange for vote harvesting services; or

7 (3) a penalty in the amount of \$35,000.

8 (d) A party who is a candidate for office who prevails in an
9 action under this section and shows that the number of voters
10 contacted by the vote harvesting activity exceeds the number of
11 votes by which the party lost the election shall recover additional
12 damages in an amount equal to the amount of liability attributed to
13 the defendant under Subsection (c).

14 (e) If an action under this section is brought by a
15 candidate for office, the period for commencing the action begins
16 on the day after the date the election is certified and ends on the
17 90th day after the later of that date or the date election records
18 are made publicly available under Section 1.012 . If an action under
19 this section is brought by a political party, the period for
20 commencing the action begins on the day after the last day a
21 candidate may bring an action and ends on the 90th day after that
22 date. If an action under this section is brought by a candidate for
23 office, a political party may not bring an action under this section
24 for the same instance of vote harvesting activity.

25 (f) The cause of action created by this section is
26 cumulative of any other remedy provided by common law or statute.

27 (g) Rules applicable to a party 's access to election records

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1 under Chapter 231 or 232 apply to a cause of action under this
 2 section.

3 (h) The expedited actions process created by Rule 169, Texas
 4 Rules of Civil Procedure, does not apply to an action under this
 5 section.

6 (i) Chapter 27, Civil Practice and Remedies Code, does not
 7 apply to a cause of action under this section.

8 (j) A cause of action under this section may be brought in
 9 the county where any element of a violation under Section 276.015
 10 occurred, or where any part of the vote harvesting services
 11 occurred.

12 (k) This section shall be liberally construed and applied to
 13 promote its underlying purpose to protect candidates and the voting
 14 public from unlawful vote harvesting and provide an efficient and
 15 economical remedy to secure that protection.

16 Sec. 276.017. UNLAWFUL ALTERING OF ELECTION PROCEDURES. A
 17 public official may not create, alter, modify, waive, or suspend
 18 any election standard, practice, or procedure mandated by law or
 19 rule in a manner not expressly authorized by this code.

ARTICLE 7. ENFORCEMENT

21 SECTION 7.01. Section 18.065, Election Code, is amended by
 22 amending Subsection (a) and adding Subsections (e), (f), and (g) to
 23 read as follows:

24 (a) The secretary of state shall monitor each registrar for
 25 substantial compliance with Sections 15.083, 16.032, 16.0332, and
 26 18.061 and with rules implementing the statewide computerized voter
 27 registration list.